# Participation and societal engagement in EU decision-making and research

Ellen Vos

Maastricht Centre for European Law Faculty of Law

EFSA Conference Science Food Society 20 September 2018





# **Outline**

- 1. Participation as a legal principle of EU law
- 2. Participation in EU decisionmaking
- 3. Participation in science-making
- 4. Participation in research activities



# 1. Participation as a legal principle of EU law

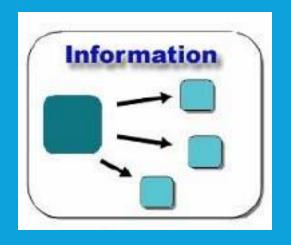
- Art. 11 TEU
  - Obligation to exchange views with representatives organisations and citizens
  - Open, transparent and regular dialogue
  - Consultations
  - Citizens' initiative
- Explicit recognition of participatory democracy as one of the fundamental underpinnings of the

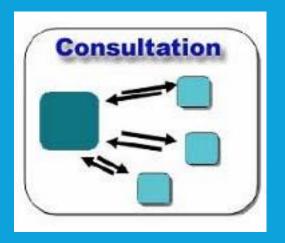
Union

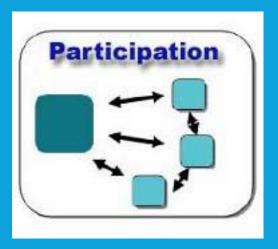


# 2. Participation in EU decision-making

- Rationales for participatory engagement:
  - Normative democratic
  - Instrumental
  - Substantive







- Meaning Article 11 TEU
- Make known views and public exchange of views: citizens and representative organisations
- Open, transparent and regular dialogue: representative associations and civil society
- Broad consultations: parties concerned
- Citizens' initiative



- Multiple initiatives
  - Consultations
  - Consumer groups
- Power imbalance



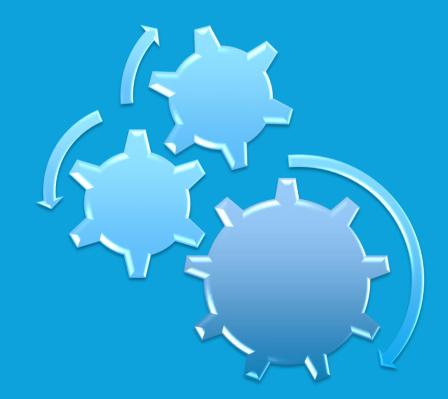
# 2. Participation in EU science-making

- Article 11 TEU
  - EU institutions
  - EU Commission



- S EU agencies as science providers
- Yet: Art. 15 (1) TFEU

- Founding regulations: need to connect with stakeholders
- Institutional and substantive involvement





### Institutional involvement

- Membership of the management board (EMA, Eurofound, ETF) and/or a (scientific) committee within the agency (EMA)
- Accreditation system of stakeholders who may i.a. join meetings as observers (ECHA)
- Stakeholder group (created by founding regulation) (ESA's)
- Stakeholder forum (EFSA) or group (EASA) (created by agency itself)
- Network of representatives bodies (ERA)



### **Substantive involvement**

- Exchange of information
- Observation
- Dialogue
- Consultation & feedback
- Scientific colloquia
- Round tables



# Yet:

- Challenges
- Power Imbalance



# 4. Participation in research



(2011-2014)

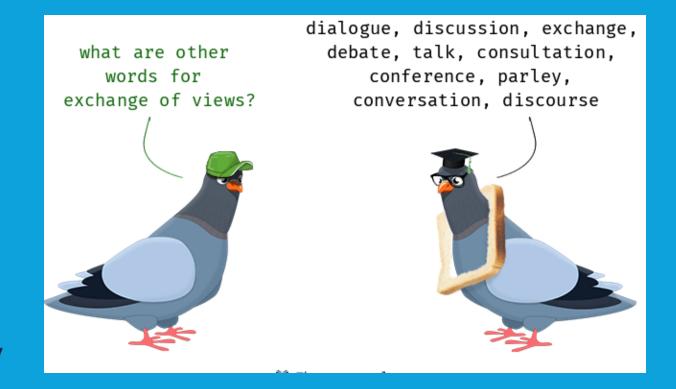
- Dominance of industry and/or government (in research programming on health and safety)
- Representativeness public good by means of scientific experts or governmental bodies



- Innovation in food and health: focused on biosciences and marketable applications, and neglect social sciences and broader public interest
- Inadequate consideration normative issues innovation among national research funders in food and health



 Need for communicative exchange between research, business, and civil society actors





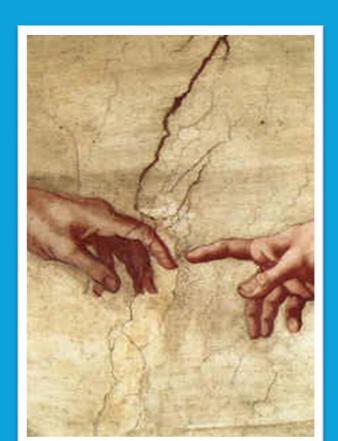
# **Research initiatives**

- Empirical research (interviews)
- Stakeholder workshops (SAFEFOODS)
- Interaction and feedback by stakeholders in academic conferences (TARN)
- Dialogue between academics and stakeholders (TARN)





- Awareness scenarios workshops (INPROFOOD)
- Citizens assist in defining research agenda (Dutch National Research Agenda)
- Co-creation (RECIPES)



• Engagement in research needed: substantive rationale! EXPLORE | STATE | STAT

### Yet:

- Difficulties dialogue
- Co-creation
- Co-financing
- Academic independence and research

