Management Board 29 June 2022

Implementing rules to the Staff Regulations under Article 110(2)

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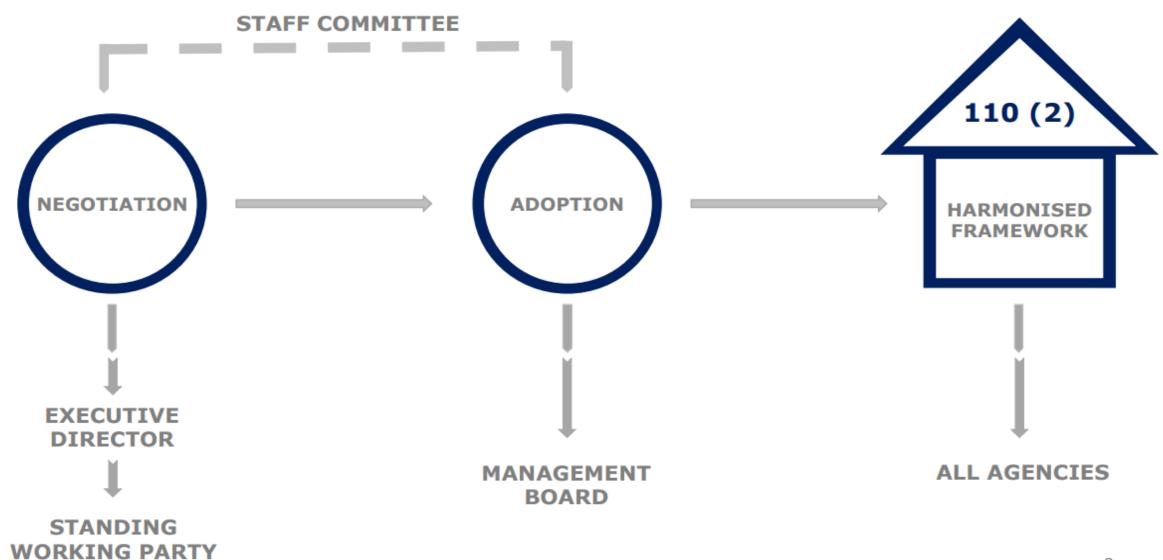
Head of Legal Affairs Unit



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Decision-making







Implementing rules on the conduct of administrative inquiries and disciplinary proceedings

(Based on Agency Model Decision)

Background





- Governs the conduct of administrative inquiries and disciplinary proceedings within EFSA
- Case-law developments
- Over years, EFSA's practice aligned with evolution of caselaw



- Takes stocks of the experience gained from the practical implementation of the previous rules
- Reflects the requirements introduced by case-law
- Not fully adapted to agencies' reality (e.g. no specialized services like IDOC) → EFSA optout pending Model Decision



EFSA IRs based on Model decision

- Allows adaptation to EFSA's organisational peculiarities
- Allows EFSA's legal framework to be formally in line with most recent case-law trends

Staff Committee's favourable opinion



Principles, rights and obligations – a new and complete explicit set

- \Box general principles governing the procedure \rightarrow presumption of innocence, objectivity and impartiality, confidentiality, reasonable duration of proceedings...
- \Box <u>rights</u> of the person concerned and of the witness \rightarrow right to be informed about their own rights and obligations timely procedure, right to a timely procedure, right to not self-incriminate
- \Box obligations for all persons involved \rightarrow duty of cooperation, prohibition of unauthorised disclosure of information relating to the proceedings, duty to respect protection of personal data, obligation to declare potential conflicts of interests

Changes from the previous regulatory framework – Administrative inquiries



- Mandatory before moving to disciplinary step
 - → Change following case-law
 - → Establishing circumstances and facts, including those in favour of the person concerned
- Codification of a step before the administrative inquiry: "Preliminary assessment"
 - → To assess the information indicating a possible breach of statutory obligations
 → A mere practice under the previous framework.
- Setting of clear time-lines
 - → Facts no older than 10 years, investigation to be concluded in 1 year
 - → Changes following case-law
- References to the rights of the victims of harassment and protective measures
 - → Codification of mere practice

Changes from the previous regulatory framework – Disciplinary proceedings



Codification of "Pre-disciplinary proceedings"

> \rightarrow Provide a hearing of the person concerned in view of the potential opening of disciplinary proceedings

- Alignment of legal basis for the establishing of a Disciplinary Board common to other institutions/agencies
- Guidance criteria for the penalties based on the seriousness of the misconduct
 - \rightarrow Change based on case-law
- Clear distinction between proceedings involving the Disciplinary Board (quasi judicial trial) or not (for non-financial sanctions only, *e.g.* reprimand, written warning)
- New rules on publicity
 - \rightarrow Summaries of the disciplinary decisions adopted shall be published every 3 years in an anonymous format.



Commission implementing provisions regarding the payment of the education allowance provided for in Article 15 of Annex X to the Staff Regulations

(to be applied by analogy)

Main elements

Staff Committee's favourable opinion



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Commission Decision C(2021)8179 of 16.11.2021 laying down general implementing provisions regarding the payment of the education allowance provided for in Article 15 of Annex X to the Staff Regulations

- ♦ Annex X Staff Regulations → special and exceptional provisions applicable to staff members of the Union serving in a **third country**
- ♦ EFSA does not currently have staff located in third countries → Annex X de facto not applicable to EFSA
- ♦ Adoption by analogy is recommended by the Commission \rightarrow uniformity among agencies + legal certainty should EFSA need to address this situation in the future