

13 September 2022

# Update on implementation of the Transparency Regulation in the context of Directive 2001/18/EC Part C

Trusted science for safe food



## Who we are

### Presenters of this webinar:

- Pietro Piffanelli
- Gunda Kriz

### Q&A contributors:

- Simone Gabbi
- Gunda Kriz
- Pietro Piffanelli
- Francesca Volpi
- Claudia Parisi
- Alexios Zormpas
- Alexandru-Dan Anastasiu
- Alexandre Huchelmann
- Estera Cretu
- Dominic Turnbull
- Claudia Baci

### Webinar moderator:

- Simone Gabbi





## Goals

- **To explain the implementation for GMO Part C** put in place by EFSA following the entry into force of the Transparency Regulation.
- **To provide an overview of** the pillars of the **Transparency Regulation** and the **new tools** available to business operators
- **To outline the risk assessment process to implement Directive 2001/18/EC**
- **To outline the confidentiality assessment under EFSA's responsibility relevant for Directive 2001/18/EC**
- **To address questions from Business Operators**



## Out of scope

- **Clarifications about aspects of the authorization process** which have not been affected by the Transparency Regulation.
- **Renewal applications**
- **Confidentiality assessment by notified Member State**

Time	 Topic 
11:00 – 11:05	Welcome and introduction
11:05 – 12:00	<ul style="list-style-type: none"><li>➤ Risk Assessment, Adoption and Publication</li><li>➤ Confidentiality Assessment of requests submitted with regard to GM Food and Feed notifications Art. 39C</li></ul>
12:00 – 12:30	Q&A session and Conclusions

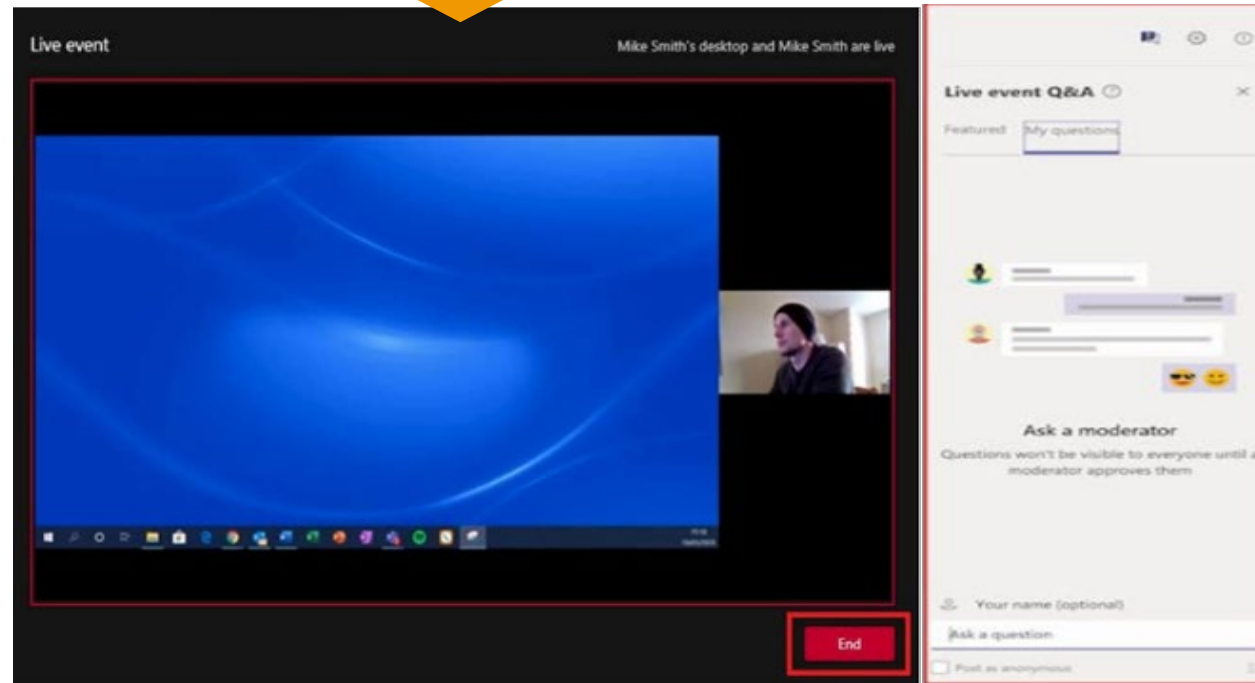
- Link to previous webinars - information not covered in today's webinar:
  - [Webinar on application procedure for GMO](#)
  - [Webinar: Implementing the Transparency Regulation. Requirements, tools and services](#)
  - [Webinar: Confidentiality for applicants/business operators](#)

## Some informations

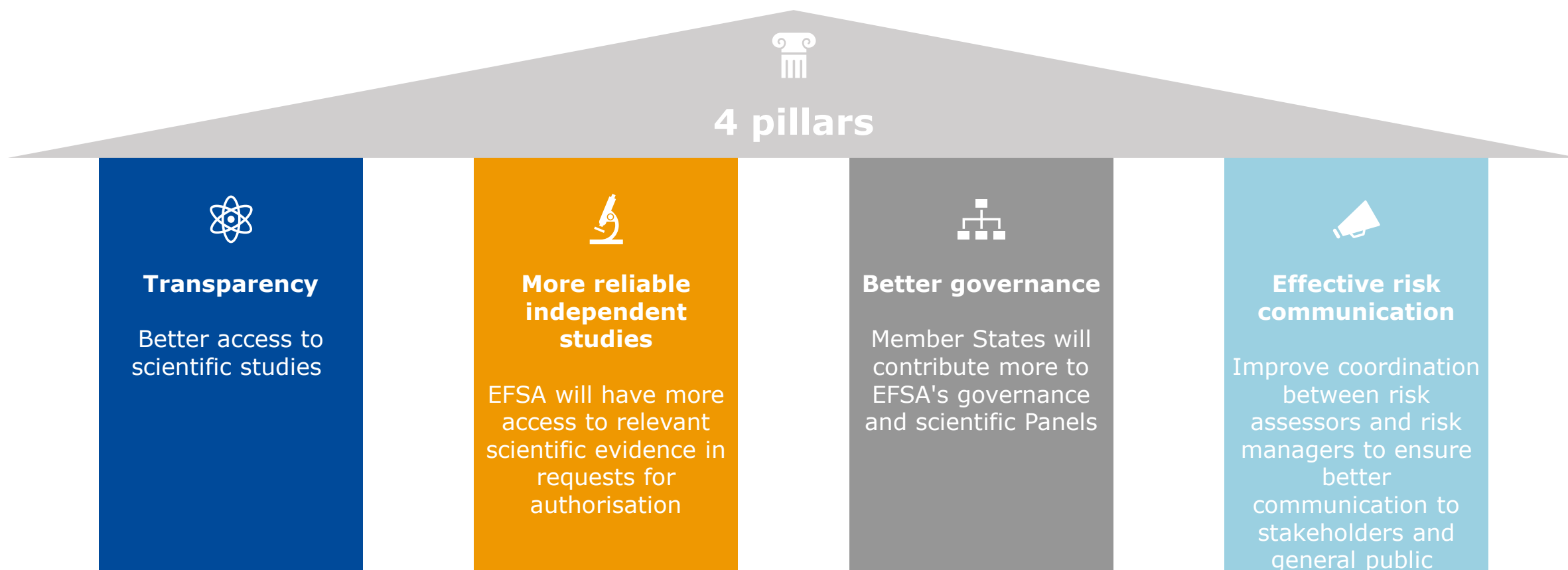
### Presentation window



- You are **automatically connected** to the audio broadcast. One-way audio (listen only mode).
- You can submit questions throughout the webinar via the **dedicated Q&A tab** on the top right navigation bar
- The **webinar is in English** and questions should be submitted in English through the platform.
- Some questions will be **answered in written** and some others will be answered **live**
- If some questions remain unanswered you can **resubmit** them via the **Ask a question** Connect.EFSA tool (<https://connect.efsa.europa.eu/RM/s/askefsa>)
- This webinar **is being recorded**



**Q&A box:**  
**For any questions related to the topic or unexpected IT issues**



**Applicable For** - New dossiers/applications submitted on or after 27<sup>th</sup> March 2021



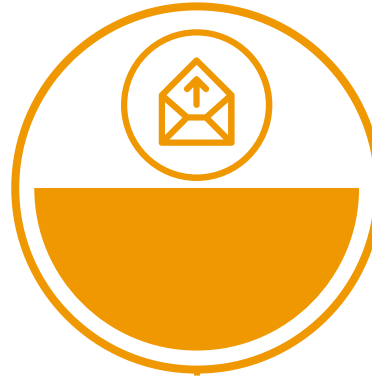
Click [here](#) to access the Factsheet: "A Modern and Sustainable Food Law in the EU"

# TOOLS available to Business Operators



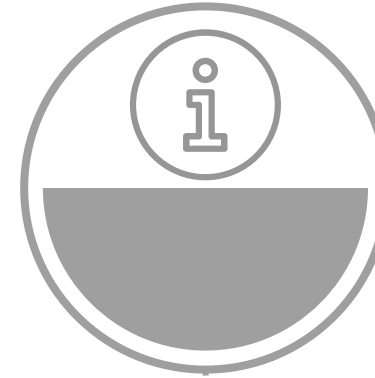
## Connect EFSA

- ✓ Notification of Studies (NoS)
- ✓ Pre-submission Advice (PSA)
- ✓ AsKEFSA
- ✓ Public Access to Document
- ✓ Targeted MS consultation
- ✓ Public consultation



## E-Submission Food Chain

- ✓ Dossier eSubmission
- ✓ Request for Information (RFI)
- ✓ Additional Data Request (ADR)
- ✓ Follow-up lifecycle



## Open EFSA

- ✓ Monitoring of Risk Assessment workflow
- ✓ Dissemination portal
- ✓ Proactive disclosure of non-confidential information

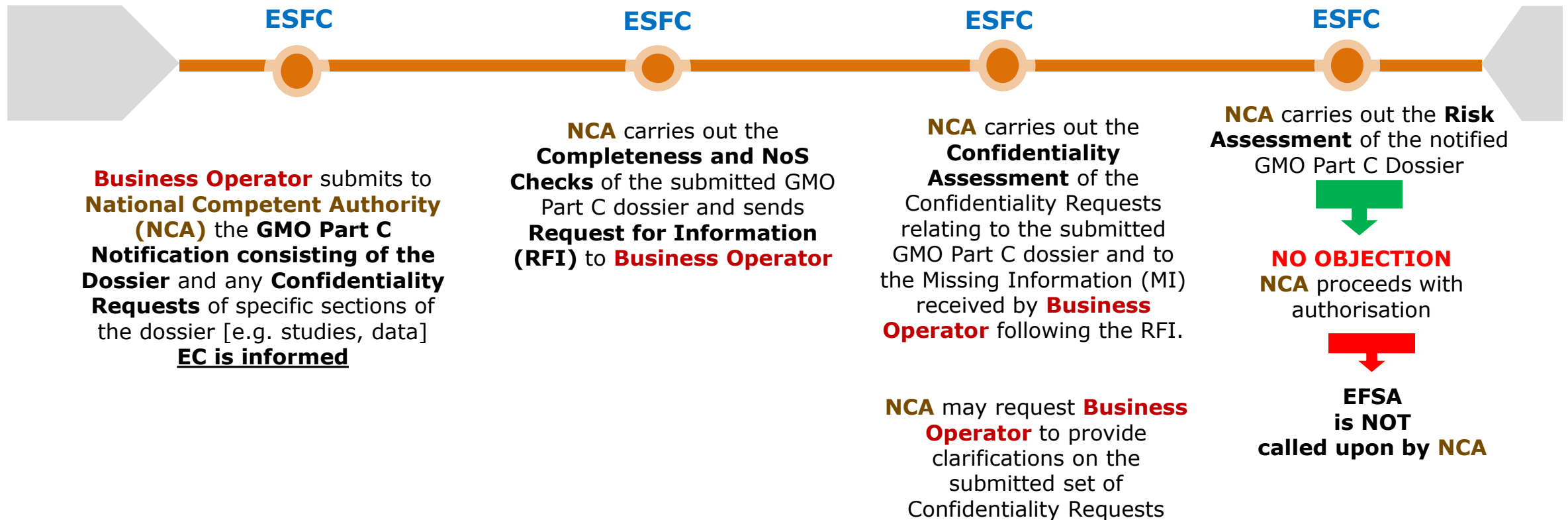




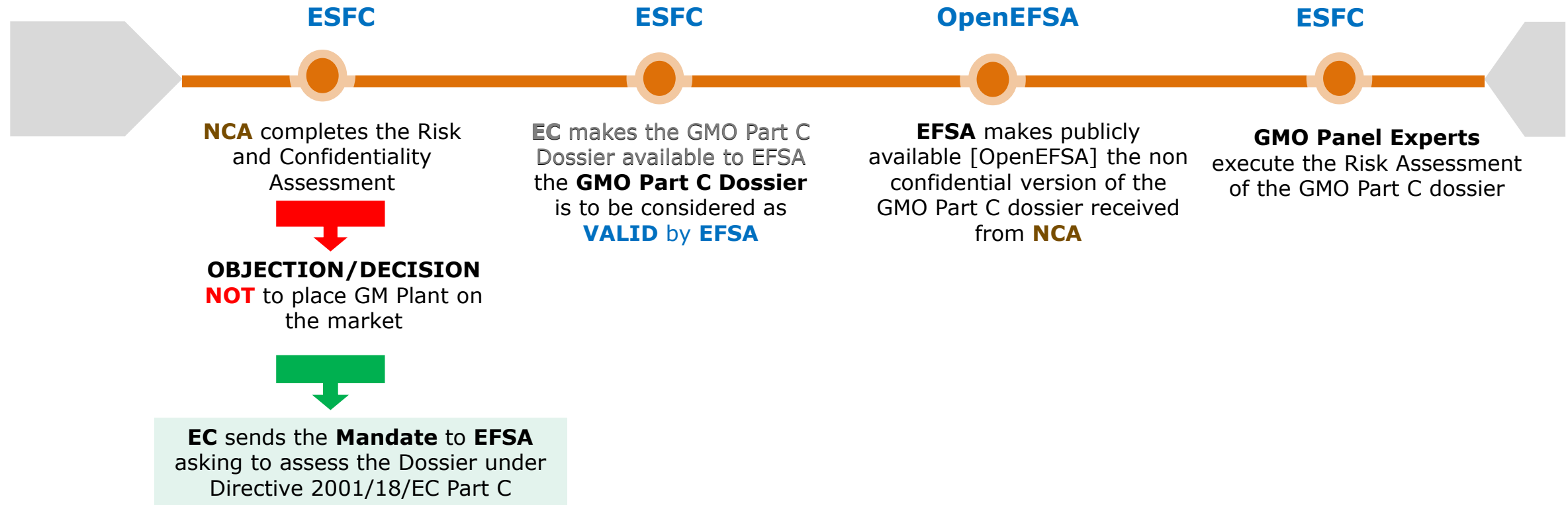
## **Risk assessment of GMO Part C notifications**



# GMO Part C Dossier Intake: Business Operator to National Competent Authority [NCA]



# GMO Part C Dossier Intake: EC to EFSA

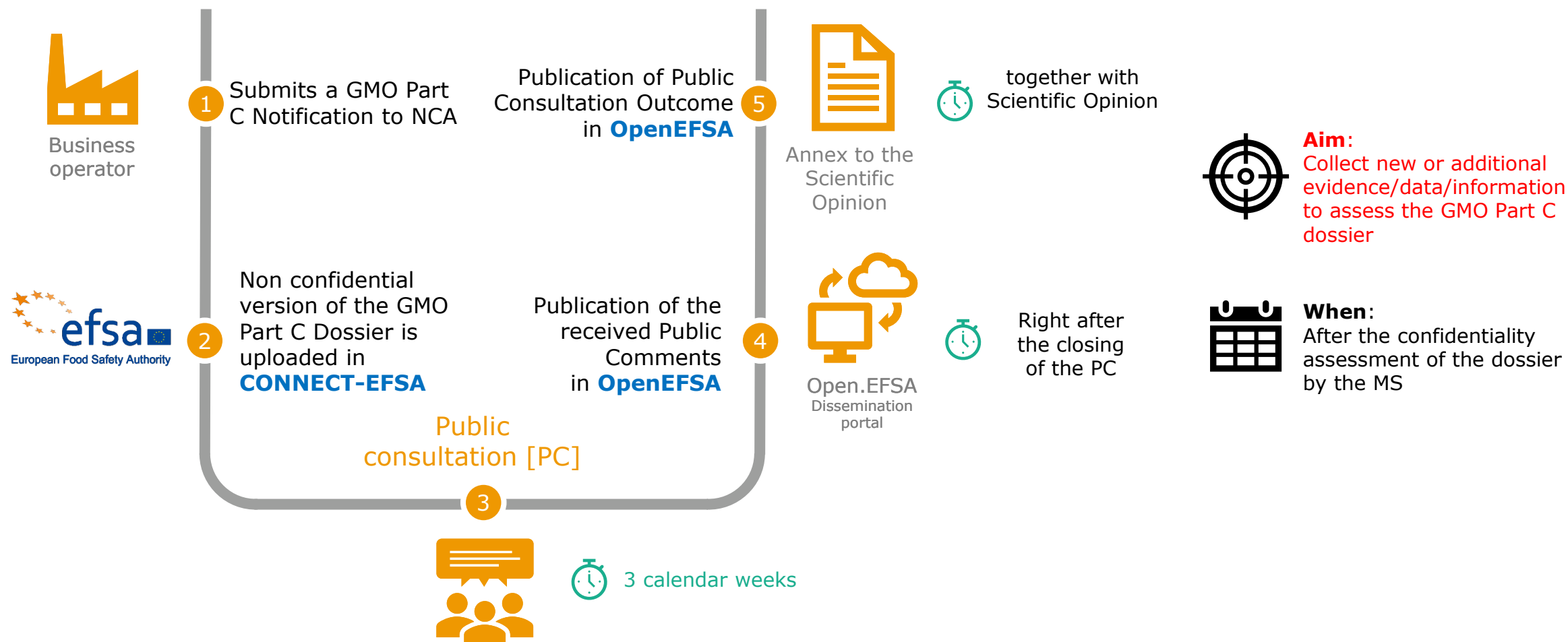


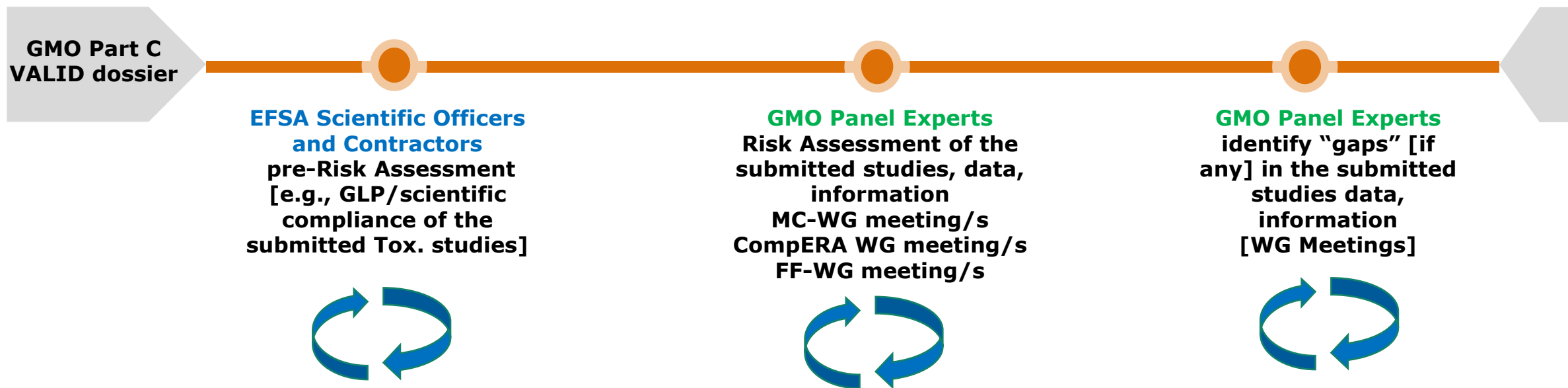


## **Risk Assessment, Public Consultation, Adoption and Publication**



# Public Consultation [PC] of the GMO Part C Dossier

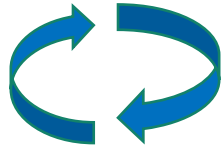




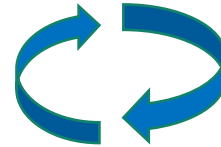




**EFSA [NIF Unit]  
Scientific Officers**  
Additional Data  
Request delivery to the  
**Business Operator**

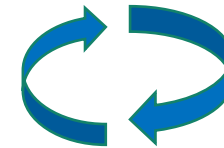


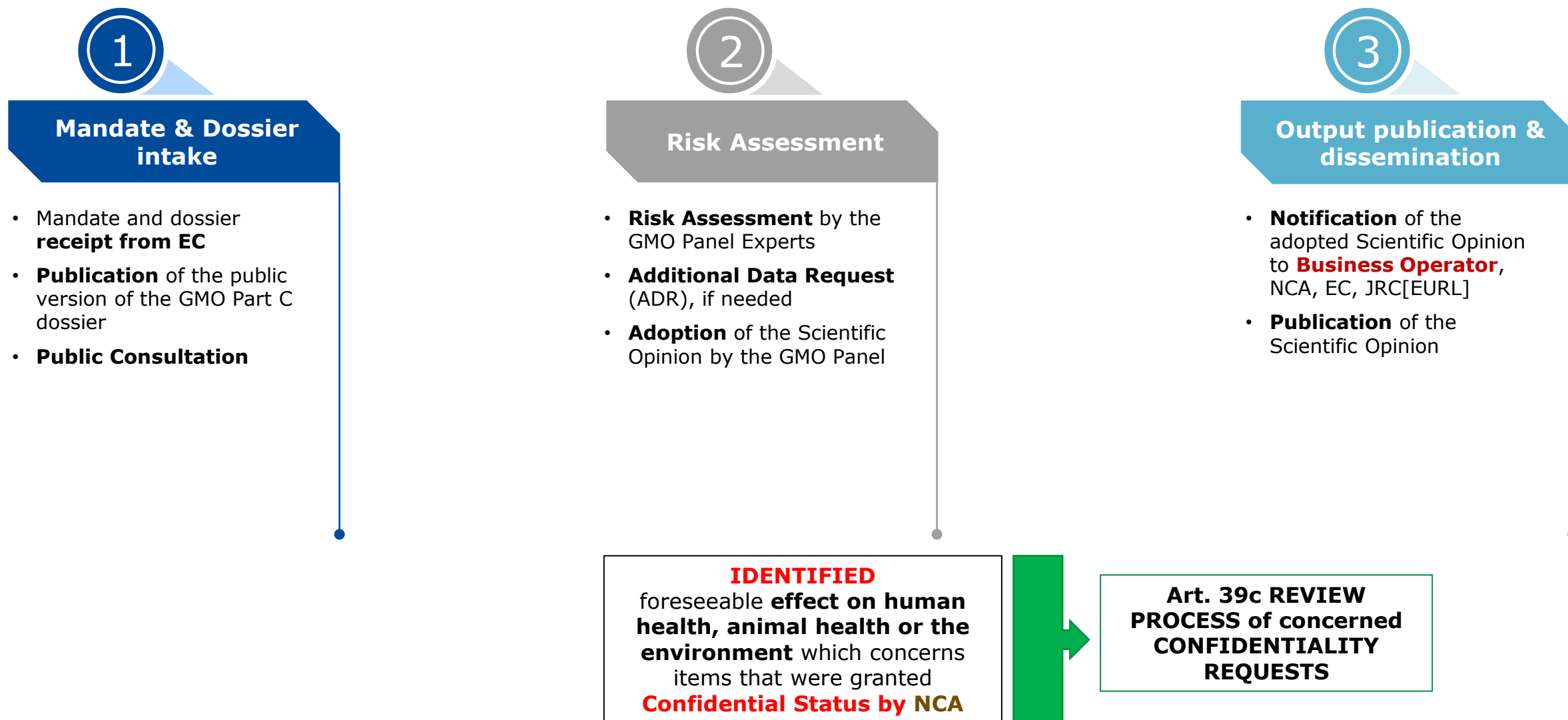
**Additional  
Information from the  
Business Operator to  
EFSA [NIF Unit]**



**NCA** assesses Confidentiality  
Requests submitted by the  
Business Operator

**GMO Panel  
Experts**  
Risk Assessment  
of the Additional  
Information  
[WG Meetings]









## **EFSA Confidentiality assessment of GMO Part C notifications**

Measures have been put in place to ensure the efficient collaboration and consistent approach between the NCA, EC and EFSA:



NCA applies EFSA's PAs concerning Transparency and Confidentiality in confidentiality decision making

IT solution to provide enhanced workflow between NCA/EC and EFSA - notification arrives at EFSA with the confidentiality assessment already having been performed by NCA

Article 39c review is handled internally in EFSA's confidentiality assessment workflow



## Proactive Disclosure

**Art. 28(4) of Directive 2001/18/EC**  
**Proactive disclosure e.g. for:**

The notification, relevant supporting information and any supplementary information supplied by the notifier with the exception of information for which confidential treatment has been granted



## Confidentiality

**Art. 25 of Directive 2001/18/EC**  
**Confidential status:**

Only for items included in the closed positive list of the Annex to the Practical Arrangements concerning transparency and confidentiality

Only if substantive and procedural requirements are met



**Proactive disclosure of non-confidential version of notification**



**Confidentiality as exception to transparency**



**Burden of proof on notifiers**



**Non-disclosure of information claimed confidential pending decision-making**



- **Submission through ESFC for notifications or Portalino for follow up to inconclusive opinions**
- Including **verifiable justifications, a confidential and a non-confidential version** of the document

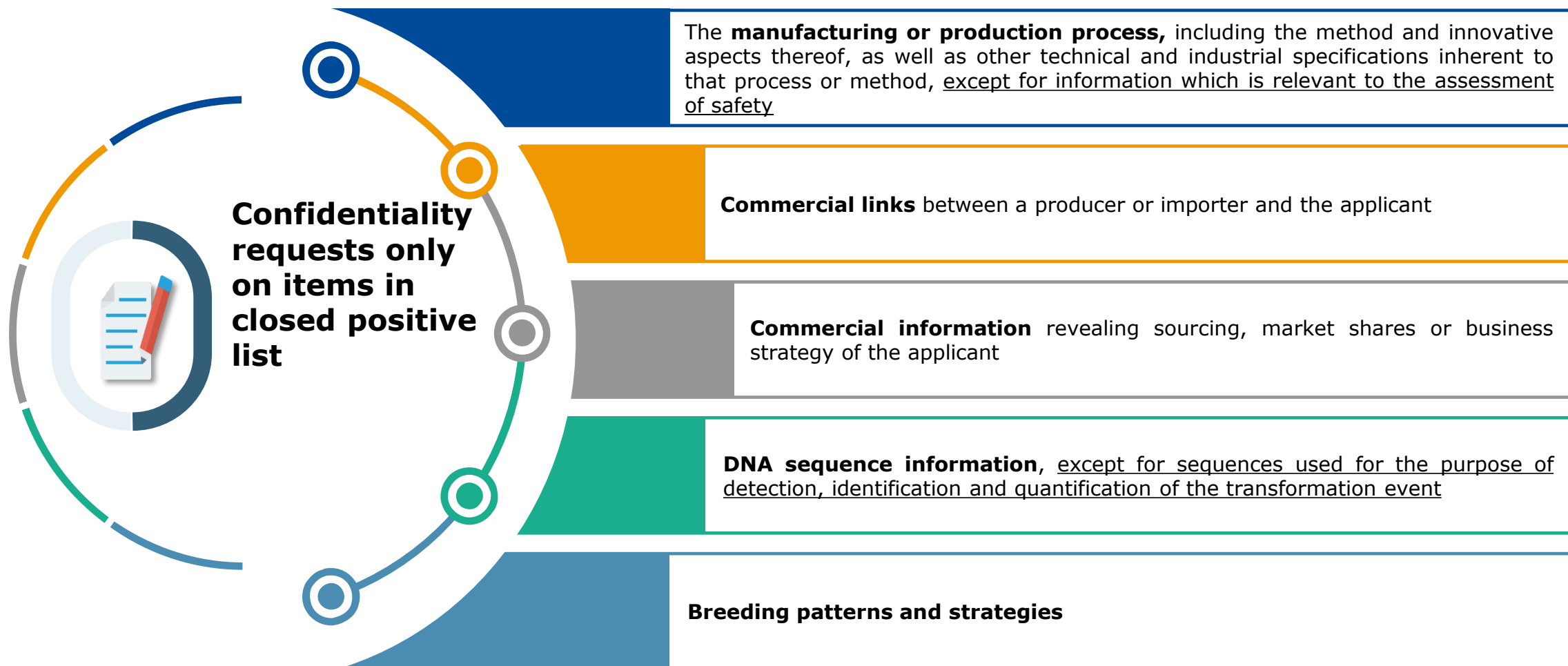


- **Providing clarifications ONLY if requested** to do so by EFSA (via ESFC or email)
- **Submitting clarifications within the deadline** set by EFSA (via ESFC or email)
- **Modifications of submitted requests not allowed**, unless requested by EFSA



- **No fees**

# Procedural requirements – closed positive list for Directive 2011/18/EC – Article 25(3)



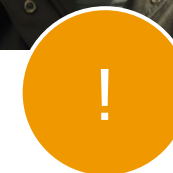
## Legal Ground: GFL Art 39e(1)

### Always disclosed:

- **name and address** of the **applicant**
- **names of authors** of published/publicly available studies supporting the application
- **names of all participants and observers in meetings** of the Scientific Committee and the Scientific Panels, their working groups and any other ad hoc group meeting on the application

## Legal Ground: GFL Art 39e(2 & 3)

**Submit confidentiality requests for all other personal data**, including names and addresses of **NATURAL PERSONS** involved in testing on vertebrate animals or in obtaining toxicological information.







## Identify



- **Identifying clearly the information** claimed confidential, with references
- **Indicating the legal basis** (grounds) – closed positive list

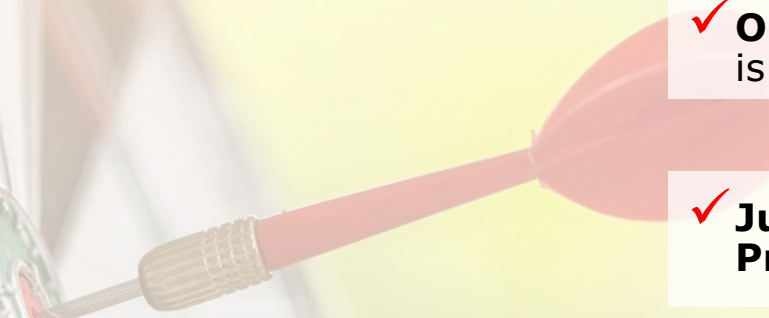


## Explain

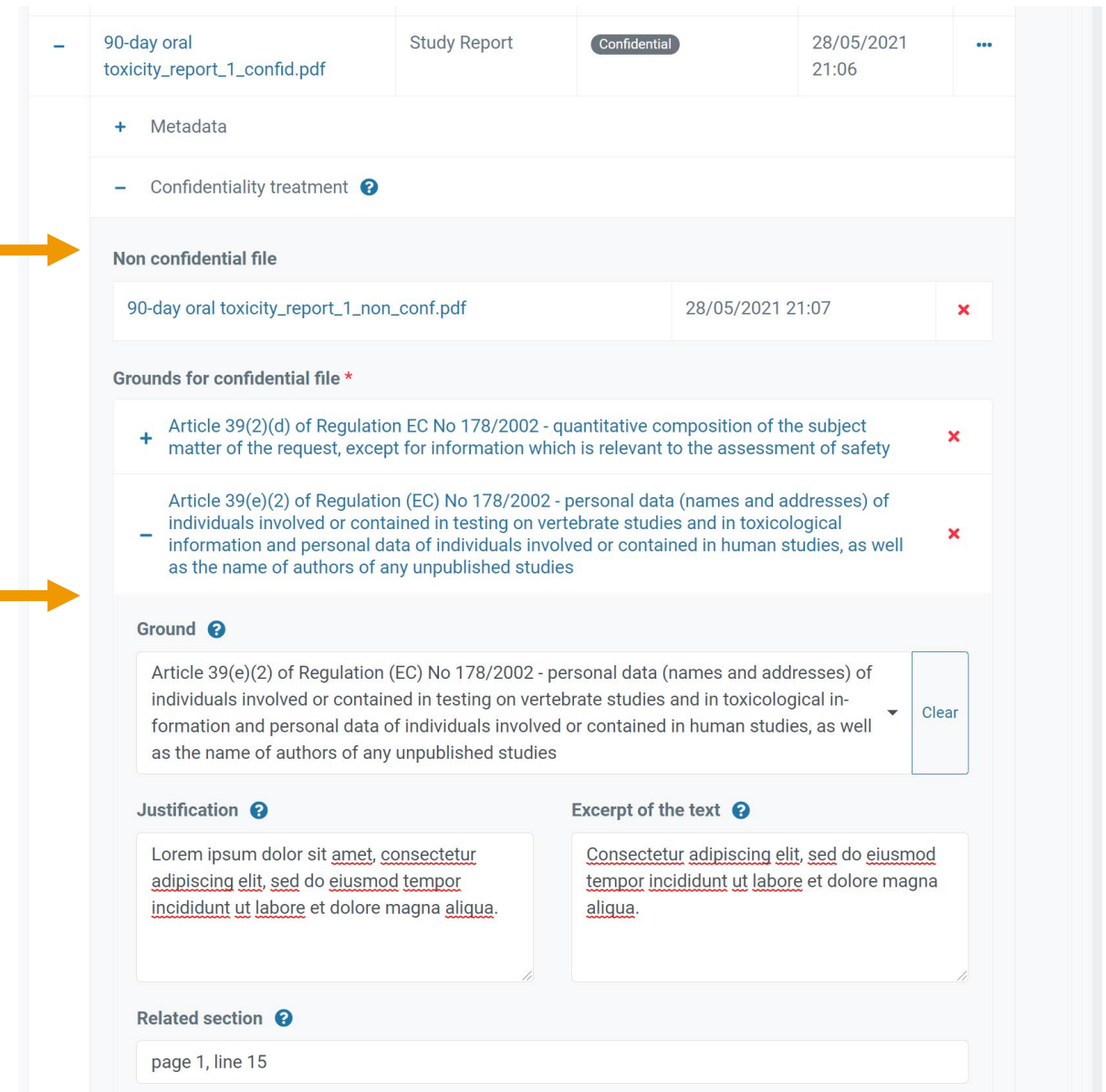


### Explaining why the item should be kept **confidential**:

- **Information not publicly available**
- **Potential harm** to a significant degree:
  - Information acquired legitimately
  - Negligible harm – rebuttable presumption
  - Novelty – rebuttable presumption
- **Clarification on whether information claimed confidential** falls under “environmental information” (Art. 2 of Aarhus Regulation)

- 
- ✓ Confidential version of the document to highlight **info claimed confidential as boxed or earmarked**, matching exactly with the blackened parts of the non-confidential version
  - ✓ In the public version, **use a redaction tool which ensures that the redacted information is irreversibly blocked out.**
  - ✓ **One confidentiality request per document and per legal ground** is submitted
  - ✓ **Justification must comply with Articles 9 and 10 of EFSA's Practical Arrangements** concerning transparency and confidentiality
  - ✓ **Avoid duplications**
  - ✓ **No** confidentiality requests **on publicly available information**

- Provide **non-confidential file** and **confidential** version of the **file**
- **Provide non-confidential file.** Ensure that information claimed confidential is redacted by using a redaction tool which ensures that the **redacted information is irreversibly blocked out.**
- **Define and support your request:**
  - Legal ground
  - Justification
  - Excerpt
  - Location in file



The screenshot shows the ESFC Confidentiality Request form. At the top, a table lists the request details: a minus icon, the file name '90-day oral toxicity\_report\_1\_confid.pdf', the title 'Study Report', the status 'Confidential', the date '28/05/2021 21:06', and a three-dot menu icon. Below this, there are sections for 'Metadata', 'Confidentiality treatment' (with a question mark icon), 'Non confidential file', 'Grounds for confidential file', 'Ground' (with a question mark icon), 'Justification' (with a question mark icon), 'Excerpt of the text' (with a question mark icon), and 'Related section' (with a question mark icon). The 'Non confidential file' section shows a table with the file name '90-day oral toxicity\_report\_1\_non\_conf.pdf', the date '28/05/2021 21:07', and a red 'x' icon. The 'Grounds for confidential file' section shows two items: 'Article 39(2)(d) of Regulation EC No 178/2002 - quantitative composition of the subject matter of the request, except for information which is relevant to the assessment of safety' and 'Article 39(e)(2) of Regulation (EC) No 178/2002 - personal data (names and addresses) of individuals involved or contained in testing on vertebrate studies and in toxicological information and personal data of individuals involved or contained in human studies, as well as the name of authors of any unpublished studies'. The 'Ground' section shows the text 'Article 39(e)(2) of Regulation (EC) No 178/2002 - personal data (names and addresses) of individuals involved or contained in testing on vertebrate studies and in toxicological information and personal data of individuals involved or contained in human studies, as well as the name of authors of any unpublished studies' and a 'Clear' button. The 'Justification' section shows the text 'Lorem ipsum dolor sit amet, consectetur adipiscing elit, sed do eiusmod tempor incididunt ut labore et dolore magna aliqua.' and the 'Excerpt of the text' section shows the text 'Consectetur adipiscing elit, sed do eiusmod tempor incididunt ut labore et dolore magna aliqua.' The 'Related section' section shows the text 'page 1, line 15'.

-	90-day oral toxicity_report_1_confid.pdf	Study Report	Confidential	28/05/2021 21:06	...
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+ Metadata

- Confidentiality treatment ?

Non confidential file

90-day oral toxicity_report_1_non_conf.pdf	28/05/2021 21:07	x
--	------------------	---

Grounds for confidential file \*

+ Article 39(2)(d) of Regulation EC No 178/2002 - quantitative composition of the subject matter of the request, except for information which is relevant to the assessment of safety x

- Article 39(e)(2) of Regulation (EC) No 178/2002 - personal data (names and addresses) of individuals involved or contained in testing on vertebrate studies and in toxicological information and personal data of individuals involved or contained in human studies, as well as the name of authors of any unpublished studies x

Ground ?

Article 39(e)(2) of Regulation (EC) No 178/2002 - personal data (names and addresses) of individuals involved or contained in testing on vertebrate studies and in toxicological information and personal data of individuals involved or contained in human studies, as well as the name of authors of any unpublished studies Clear

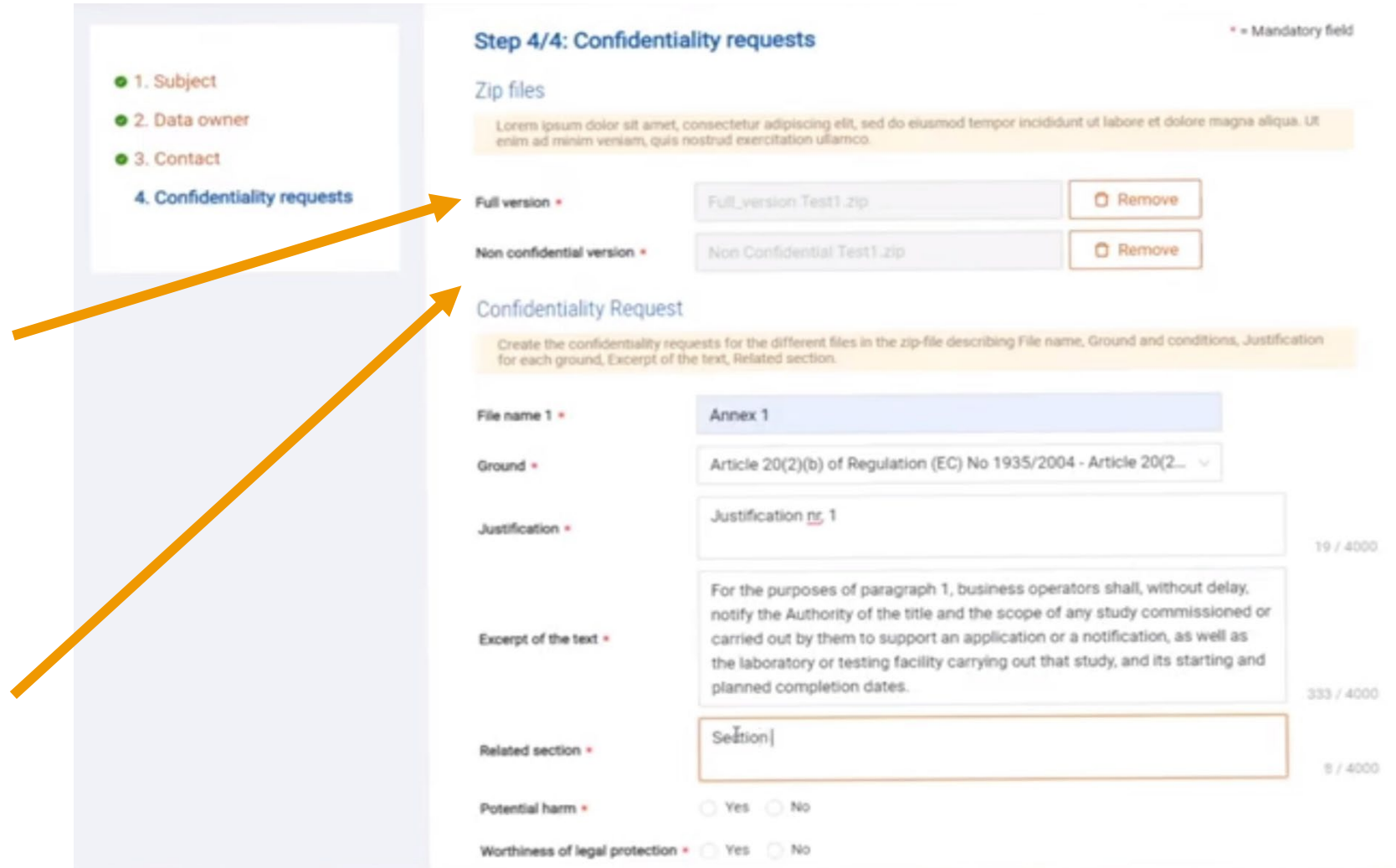
Justification ?

Excerpt of the text ?

Related section ?

page 1, line 15

- Provide **non-confidential file** and **confidential** version of the **file**
- Ensure that the **confidential version** of the document **includes earmarked parts** matching exactly the blackened parts of the non-confidential version
- Ensure that information claimed confidential is redacted by using a redaction tool which ensures that the **redacted information is irreversibly blocked out**.

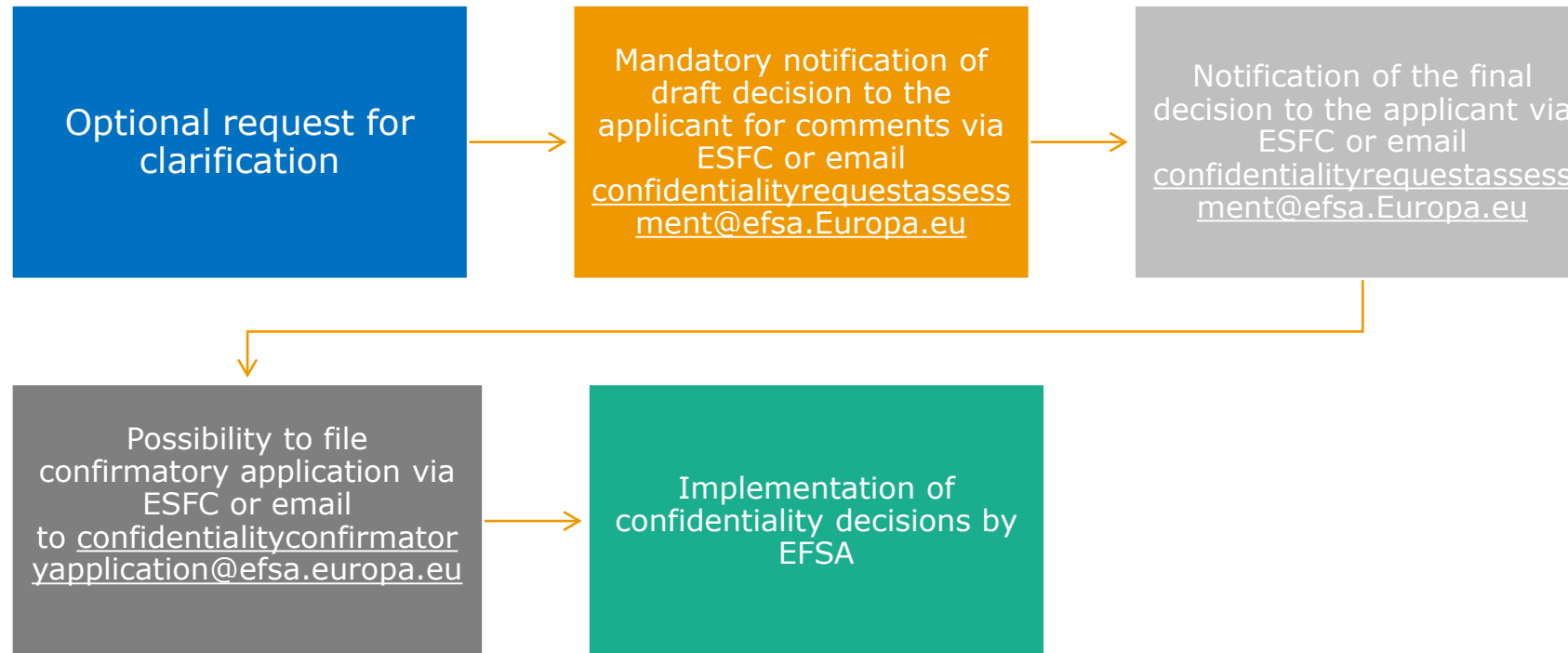


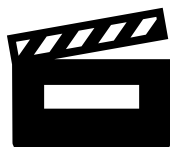
# Procedural steps EFSA confidentiality assessment

## Article 39c of Regulation EC No 178/2002



**TRIGGER:** Scientific Opinion of GMO Panel identifies foreseeable effects on human health, animal health or the environment regarding items granted confidential status by NCA





- Implementation of EFSA's confidentiality decision by EFSA without delay
  - Information accepted as confidential is kept blackened
  - Information whose confidentiality is rejected is unblackened and published
  - Submission of a confirmatory application/Order from the General Court puts on hold the implementation



- Dissemination of information on OpenEFSA
  - Replacement of document sanitised by NCA



[confidentialityrequestassessment@efsa.Europa.eu](mailto:confidentialityrequestassessment@efsa.Europa.eu) for exchanges on assessment of specific files





## Legal documents:

- TR: [Regulation \(EU\) 2019/1381](#)
- General Food Law: [consolidated text of Regulation \(EC\) No 178/2002](#)
- Regulation (EC) No 1829/2003 of the European Parliament and of the Council of 22 September 2003 on genetically modified food and feed <https://eur-lex.europa.eu/legal-content/EN/ALL/?uri=CELEX:32003R1829>
- [Commission Notice on the submission of notifications under Article 13 and 17 of Directive 2001/18/EC](#)
- PAs on transparency and confidentiality: [Practical Arrangements concerning transparency and confidentiality](#)
- PA on pre-submission phase and public consultations; [https://www.efsa.europa.eu/sites/default/files/corporate\\_publications/files/210111-PAs-pre-submission-phase-and-public-consultations.pdf](https://www.efsa.europa.eu/sites/default/files/corporate_publications/files/210111-PAs-pre-submission-phase-and-public-consultations.pdf)
- Q&A on Practical arrangements: <https://www.efsa.europa.eu/en/corporate-pubs/questions-and-answers-efsa-practical-arrangements>



## Guidance/training material:

### GMO guidance web section:

- [Administrative guidance for the preparation of applications on genetically modified plants;](#)
- [Administrative guidance for the preparation of renewal applications on genetically modified food and feed](#)
- [Catalogue of services \(update 2021\)](#)

### Administrative guidance for the processing of applications for regulated products (update 2021)

### Training programme on Transparency Regulation

### Toolkit page (ESFC and Portalino): <https://www.efsa.europa.eu/en/applications/toolkit>

### User Guide - Notification of Studies (updated on 4 Feb 2022)

### User Guide - Pre-application ID (updated on 4 Feb 2022)

# Thank you for attending our webinar

In case we did not manage to answer all your questions, please feel free to re-submit them via **EFSA Ask a question** webform (EFSA.Connect at: <https://connect.efsa.europa.eu/RM/s/askefsa>)

The **recording of today's webinar** will be available on the EFSA website in coming days

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