

# DRAFT Guidance on safety evaluation of sources of nutrients and bioavailability of nutrient from the sources

## EFSA Panel on Food Additives and Nutrient Sources added to Food (ANS)

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### Abstract

Whenever new substances are proposed for use as sources of nutrients in food supplements, foods for the general population or foods for specific groups, the European Food Safety Authority (EFSA) is requested by the European Commission to perform an assessment of their safety and of the bioavailability of the nutrient from the proposed source. This guidance describes the scientific data required to allow an evaluation of the safety of the source within the established framework for risk assessment of food additives and novel food ingredients and the bioavailability of the nutrient from this source. This document is arranged in five main sections: one on technical data aimed at characterising the proposed source and at identifying potential hazards resulting from its manufacture and stability in food; one on existing authorisations and evaluation, providing an overview of previous assessments on the proposed source and their conclusions; one on proposed uses and exposure assessment section, allowing an estimate of the dietary exposure to the source and the nutrient based on the proposed uses and use levels; one on toxicological data, describing approaches which can be used to identify (in conjunction with data on manufacture and composition) and to characterise hazards of the source and any relevant breakdown products; the final section on bioavailability focuses on determining the extent to which the nutrient from the proposed source is available for use by the body in comparison with one or more forms of the same nutrient that are already permitted for use on the positive lists. This guidance document should replace the previous guidance issued by the Scientific Committee for Food and published in 2001.

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## 73 Summary

74 The Panel on Food Additives and Nutrient Sources added to Food (ANS Panel) requested the European  
75 Food Safety Authority (EFSA) to update existing scientific guidance on the data needed for the  
76 assessment of sources of nutrients proposed for use in the manufacture of foods in the light of the  
77 experience accrued over the years with this type of assessment and to reflect the current thinking in  
78 risk assessment.

79 This guidance describes the scientific data required to allow an evaluation of the safety of the source  
80 within the established framework for risk assessment and the bioavailability of the nutrient from this  
81 source.

82 The use of chemical substances as 'sources' of vitamins and minerals in food is regulated in the  
83 European Union (EU) by the establishment of positive lists of substances, annexed to the relevant  
84 sectorial legislation, i.e:

- 85 • Directive 2002/46/EC for food supplements;
- 86 • Regulation (EC) No 1925/2006 for 'fortified' foods;
- 87 • Regulation (EU) No 609/2013, covering infant formula and follow-on formula (IF and FOF);  
88 processed cereal-based food and baby food (PCBF); food for special medical purposes (FSMP);  
89 and total diet replacement for weight control (TDR).

90 For the purpose of this guidance, vitamins and minerals listed in the annexes of the above mentioned  
91 legislation are referred to as 'nutrients'.

92 The positive list of Regulation (EU) No 609/2013 also contains other additional substances (i.e.  
93 aminoacids, carnitine, taurine, nucleotides, choline and inositol), which are also covered by the term  
94 'nutrient' used in this guidance.

95 According to the Directive and the two Regulations above, the chemical substances used as sources  
96 which may be added to food, including food supplements and foods for specific groups, should be  
97 safe and also bioavailable, a property which is described, in the relevant legislation, as 'available to be  
98 used by the body'.

99 Whenever new substances are proposed for inclusion in any of the above positive lists of sources, the  
100 European Food Safety Authority (EFSA) is requested by the European Commission to perform an  
101 assessment of their safety and bioavailability.

102 The nutritional, physiological function or safety aspects of nutrients as such are outside the scope of  
103 the evaluations carried out by the ANS Panel. Hence, these aspects of the nutrient are not to be  
104 considered for this updated guidance on evaluation of sources of nutrients. In addition, the term  
105 bioavailability as used in this guidance addresses the comparative bioavailability, namely the  
106 bioavailability of the nutrient from the proposed source compared with the bioavailability of the  
107 nutrient in forms that are already permitted for use on the positive lists. Hence, the term  
108 bioavailability is confined to the difference in bioavailability of the nutrient released from two different  
109 sources.

110 This guidance presents a common format for the organisation of the information to be presented in  
111 order to assist the applicant in the preparation of a well-structured application to demonstrate the  
112 safety of a proposed source and the extent to which the nutrient is available to be used by the body.  
113 Adherence to this format will facilitate access to information and scientific data in applications which  
114 will help EFSA to carry out its evaluation and to deliver its scientific opinion in an effective and  
115 consistent way.

116 For the safety assessment of the source, data requirements which should be covered in all  
117 applications relate to the description of the source, manufacturing process (including possible  
118 residuals or contaminants), technical specifications, proposed uses and use levels, and anticipated  
119 intake of the source and the corresponding intake of the nutrient. Information on existing  
120 authorisation and evaluations should also be provided.

121 The first consideration to be made in assessing the safety of a proposed source of nutrients, is  
122 whether and to what extent the proposed source dissociates in the lumen of the human  
123 gastrointestinal (GI) tract. This document provides guidance both on the type of experimental data to  
124 be generated to establish dissociation of the source in the human GI tract lumen and on the  
125 toxicological data required, based on the expected dissociation of the source.

126 The toxicological data required follows the same tiered approach applied to the evaluations of new  
127 food additives and novel food ingredients, integrating the core areas of kinetics, genotoxicity,  
128 repeated dose toxicity testing and reproductive and developmental toxicity. For sources intended to be  
129 used in infants below 16 weeks of age, the toxicity testing required shall be aligned to the latest  
130 recommendations issued by the EFSA Scientific Committee with respect to the risk assessment of  
131 substances present in food intended for this age group.

132 In principle, for sources which extensively and readily dissociate in the GI tract into constituents found  
133 in the diet and/or human body or have already been assessed (e.g. as food additives), existing data  
134 will be the basis for the assessment. Tier 1 toxicity testing would be required for sources which are  
135 absorbed unchanged from the GI tract lumen and/or when there are no existing data. The need for  
136 additional testing of sources should be determined by the non-nutrient component generated  
137 following dissociation. The need for higher level of testing is determined by results from Tier 1 testing  
138 for sources which are absorbed unchanged. However there is no absorption trigger for tier 2 testing  
139 for sources which are absorbed intact but dissociate into components of the diet and/or the human  
140 body by first pass metabolism (either in the gastrointestinal wall or liver before reaching the systemic  
141 circulation). For sources which are absorbed intact and either do not dissociate before reaching the  
142 systemic circulation or dissociate into non-nutrient components which are not natural components of  
143 the diet and/or the human body require tier 2 testing.

144 It is acknowledged that it is not always possible to determine directly whether the nutrient from the  
145 proposed source is available to be used by the body, and therefore a range of surrogate tests are  
146 proposed as examples that will generate data to be used in assessing the bioavailability of the nutrient  
147 from the proposed source. These data should allow a comparison between the behaviour of the  
148 proposed source and one or more sources of the same nutrient, already permitted for use in foods.  
149 Provided the dissociation between the two (or more) substances is similar, the nutrient from the  
150 proposed source may be assumed to be as 'available to be used by the body' as the nutrient released  
151 from the comparator source(s) and no further testing for bioavailability would be required. In the  
152 event that the dissociation behaviour between the new proposed source and one of the reference  
153 source is not comparable, then additional testing would be required. Such tests would include more  
154 complex dissociation test (e.g. with a simulated gastrointestinal digestion), *in vitro* absorption studies  
155 (e.g. Caco-2 cell models) and *in vivo* studies.

156 The guidance document was subject to consultation between the ANS Panel and the NDA Panel and  
157 to public consultation (from 15-12-2017 to 11-02-2018) before finalisation.

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## 217 **1. Introduction**

218 This guidance document refers to the data needed for the assessment of sources of nutrients  
219 proposed for use in the manufacture of foods. It describes the scientific data required to allow an  
220 evaluation of the safety of the source within the established framework for risk assessment and the  
221 bioavailability of the nutrient from this source.

### 222 **1.1. Background and Terms of Reference as provided by the ANS** 223 **Panel**

#### 224 **1.1.1. Background**

225 The use of chemical substances as 'sources' of vitamins and minerals in food is regulated in the  
226 European Union (EU) by the establishment of positive lists of substances, annexed to the relevant  
227 sectorial legislation, i.e:

- 228 • Directive 2002/46/EC for food supplements<sup>1</sup>;
- 229 • Regulation (EC) No 1925/2006 for 'fortified' foods<sup>2</sup>
- 230 • Regulation (EU) No 609/2013, covering infant formula and follow-on formula (IF and FOF);  
231 processed cereal-based food and baby food (PCBF); food for special medical purposes  
232 (FSMP); and total diet replacement for weight control (TDR)<sup>3</sup>

233 For the purpose of this guidance, vitamins and minerals listed in the annexes of the above mentioned  
234 legislation are referred to as 'nutrients'.

235 The positive list of Regulation (EU) No 609/2013 also contains additional substances (i.e. aminoacids,  
236 carnitine, taurine, nucleotides, choline and inositol), which are also covered by the term 'nutrient' in  
237 this guidance.

238 According to the Directive and the two Regulations above, the chemical substances used as sources of  
239 nutrients which may be added to food, including food supplements and foods for specific groups,  
240 should be safe and also bioavailable, a property which is described as 'available to be used by the  
241 body'.

242 Whenever new substances are proposed for inclusion in any of the above positive lists of sources, the  
243 European Food Safety Authority (EFSA) is requested by the European Commission to perform an  
244 assessment of their safety and bioavailability.

245 An opinion expressed by the Scientific Committee on Food (SCF) in 2001 provides guidance to the  
246 applicants on the nature and extent of the information that should be submitted to establish  
247 bioavailability of the nutrient or other ingredient and safety of the source (SCF, 2001a). In this  
248 guidance document, reference is made to another opinion expressed by the SCF in 2001, namely the  
249 "Guidance on submissions for Food Additive Evaluations by the Scientific Committee on Food", for the  
250 toxicological data needed in support of these applications (SCF, 2001b).

251 Between 2005 and 2009, the AFC Panel and the ANS Panel evaluated approximately 200 dossiers of  
252 chemical substances proposed for use as sources. These assessments were used as the scientific basis  
253 for the European Commission to draw up positive lists of substances to be included in the relevant  
254 legislation.

255 In July 2012, with the adoption by the ANS Panel of the Scientific Opinion on 'Guidance on submission  
256 for food additive evaluations' (EFSA ANS Panel, 2012), the latter guidance document from the SCF has  
257 become obsolete.

<sup>1</sup> Directive 2002/46/EC of the European Parliament and of the Council of 10 June 2002 on the approximation of the laws of the Member States relating to food supplements OJ L 183 , 12.07.2002, p. 51–57

<sup>2</sup> Regulation (EC) No 1925/2006 of the European Parliament and of the Council of 20 December 2006 on the addition of vitamins and minerals and of certain other substances to foods OJ L 404, 30.12.2006, p. 26–38

<sup>3</sup> Regulation (EU) No 609/2013 of the European Parliament and of the Council of 12 June 2013 on food intended for infants and young children, food for special medical purposes, and total diet replacement for weight control and repealing Council Directive 92/52/EEC, Commission Directives 96/8/EC, 1999/21/EC, 2006/125/EC and 2006/141/EC, Directive 2009/39/EC of the European Parliament and of the Council and Commission Regulations (EC) No 41/2009 and (EC) No 953/2009 OJ L 181, 29.6.2013, p. 35–56

258 At its 52<sup>nd</sup> meeting the ANS Panel indicated that the scientific principles that have been incorporated  
259 into the 2012 guidance document for food additive evaluations should equally be applied to the  
260 evaluation of sources of nutrients and therefore an update of the respective guidance document was  
261 warranted.

262 Moreover, recently there have been cases in which the evaluation of the safety of a source has been  
263 combined with an assessment of the substance as a novel food ingredient. The updated guidance on  
264 sources should make provisions for the data requirement needed under these circumstances, e.g. by  
265 making reference to the relevant food sector legislation and/or existing guidance.

266 The nutritional, physiological function or safety aspects of nutrients as such are outside the scope of  
267 the evaluations carried out by the ANS Panel and as such are not to be considered for this updated  
268 guidance on evaluation of sources of nutrients.

269 Finally, the ANS Panel noted that with the adoption of Commission Regulation (EU) No 2017/228<sup>4</sup>, the  
270 evaluation of nutrient sources and other substances with physiological effects added to foods will be  
271 transferred to the NDA Panel on 1<sup>st</sup> July 2018. Therefore the NDA Panel was involved in the Working  
272 Group and consulted prior to the endorsement of this Guidance for public consultation.

### 273 **1.1.2. Terms of Reference**

274 In accordance with Article 29(1) of Regulation (EC) No 178/2002<sup>5</sup>, the European Food Safety  
275 Authority asks its scientific Panel on Food Additives and Nutrient Sources added to Food (ANS) to  
276 provide a scientific opinion on guidance on submissions for evaluations of sources of nutrients  
277 proposed for use in the manufacture of food, including food supplements and foods for specific  
278 groups of the population.

### 279 **1.1.3. Interpretation of Terms of Reference**

280 For the purpose of this guidance, and in line with the definition given in the relevant Legislation, the  
281 Panel noted that bioavailability of a nutrient from a source is described as it being 'available to be  
282 used by the body'. Based on the terms of reference for individual assessments, the Panel has  
283 traditionally interpreted this as the bioavailability of the nutrient from the source. However,  
284 considerations on systemic availability of the source have always been taken into account in  
285 determining the toxicological data requirements for the safety assessment of the source itself.

286 The evaluation of safety of nutrient sources does not include evaluation of the nutritional,  
287 physiological function or safety of nutrient as such and therefore these aspects have not been  
288 considered in this updated guidance on evaluation of sources of nutrients.

289 As it is difficult to measure 'availability to be used by the body' for most nutrients, the Panel has  
290 proposed a range of approaches that can be applied in order to evaluate bioavailability of the nutrient.  
291 These approaches are comparative studies which take into consideration the bioavailability of the  
292 chemical forms of the nutrient which are already on the positive lists.

293 Current Legislation treats the substances that are included in the positive lists in isolation. However  
294 these substances are often incorporated into different matrices, such as formulated products (tablets,  
295 capsules, etc) or foods, and the particular formulation or product influences the bioavailability of the  
296 nutrient. However, the Panel noted that the influence of other components is not part of the  
297 evaluation of a source.

298 Regulation (EC) No 1925/2006 not only contains a positive list of substances that can be added to  
299 food, but also, in its Annex III, Part C, lists those substances that are placed under Union Scrutiny as  
300 a consequence of an assessment conducted in the context of Article 8 of the above mentioned  
301 Regulation (i.e. substances for which the possibility of harmful effects on health is identified but

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<sup>4</sup> Commission Regulation (EU) 2017/228 of 9 February 2017 amending Regulation (EC) No 178/2002 of the European Parliament and of the Council as regards the names and the areas of competence of the scientific panels of the European Food Safety Authority. OJ L 35, 10.2.2017, p. 10–11

<sup>5</sup> Regulation (EC) No 178/2002 of the European Parliament and of the Council of 28 January 2002 laying down the general principles and requirements of food law, establishing the European Food Safety Authority and laying down procedures in matters of food safety. OJ L 31, 1.2.2002, p. 1–24

302 scientific uncertainty persists). In those cases, the applicable implementing rules<sup>6</sup> allows a file to be  
303 submitted by a food business operator or any other interested party to EFSA for a safety assessment  
304 in line with relevant guidance documents adopted or endorsed by EFSA. This guidance however is not  
305 specifically intended to provide advice for the preparation of such a file, despite the applicability of  
306 certain parts of it to general safety assessments of food ingredients.

307 In addition, pursuant to Regulation (EU) No 609/2013, substances included in the positive list for the  
308 foods for specific groups, should not only be safe and bioavailable but also have a nutritional or  
309 physiological effect and be suitable for the persons for whom the food is intended. The Panel noted  
310 that bioavailability of a nutrient from different sources currently included in the positive lists may be  
311 different and some sources may not be suitable for the intended uses (i.e., infant formula and follow-  
312 on formula, processed cereal-based food and baby food, food for special medical purposes and total  
313 diet replacement for weight control). In assessing such products there is a need for a holistic  
314 assessment which in addition to the assessment of the safety of the source and the bioavailability of  
315 the nutrient, also takes into consideration the intended use(s). The principles for the assessment of  
316 the suitability of the proposed sources to the persons for whom the food is intended are outside the  
317 scope of this guidance.

## 318 **1.2. General principles**

319 This document should be read in conjunction with the latest available version of the document  
320 'Administrative guidance on submissions for safety evaluation of substances added for specific  
321 nutritional purposes in the manufacture of foods' prepared by the Food information and composition,  
322 food waste Unit of the Health and Food Safety Directorate-General of the European Commission (EC,  
323 online).

324 The assessment of the safety of the nutrient itself and the data required for these assessments do not  
325 fall within the remit of this guidance. The scientific assessment will therefore deal with the safety of a  
326 particular source and the bioavailability of a given nutrient from that source. The evaluation of the  
327 nutrient itself, in relation to establishing dietary reference values (DRVs), is outside the scope of the  
328 assessment. However, if the proposed uses and use levels of the source are likely to reach the UL for  
329 that nutrient, this will be taken into account in the safety assessment.

330 With respect to the safety of the source and the relevant dissociation products or products naturally  
331 occurring in biological milieu, the principle of the assessment is not different from the safety  
332 assessment of food additives, for which updated guidance was adopted by the ANS Panel in 2012  
333 (EFSA ANS Panel, 2012). This introduced the principles of a tiered approach to toxicological testing to  
334 reflect 3Rs principles (replacement, reduction, refinement).

335 Recently, the European Commission has requested the assessment of the safety of sources that would  
336 also fall under the definition of 'novel food ingredients' according to the applicable Regulation (EU)  
337 No 2015/2283<sup>7</sup>. Also in this case, the guidance has been updated to make reference to the latest  
338 available guidance issued by the EFSA Panel on Dietetic Products, Nutrition and Allergies (EFSA NDA  
339 Panel et al., 2016).

340 Similarly, in the event of sources consisting of, containing, or produced from genetically modified  
341 microorganisms, the guidance has also been updated in order to refer to the latest currently  
342 applicable guidance [Reference to be updated]<sup>8</sup>.

343 In assessing the safety of a proposed source a critical consideration is the behaviour or degree of  
344 dissociation expected to occur in the gastrointestinal tract. When a source would be assumed to be  
345 extensively dissociated in the GI tract the risk assessment can usually be based on existing  
346 toxicological information of the resulting compounds. However, there might be cases where

<sup>6</sup> Commission Implementing Regulation (EU) No 307/2012 of 11 April 2012 establishing implementing rules for the application of Article 8 of Regulation (EC) No 1925/2006 of the European Parliament and of the Council on the addition of vitamins and minerals and of certain other substances to foods. OJ L 102, 12.4.2012, p. 2–4

<sup>7</sup> Regulation (EU) 2015/2283 of the European Parliament and of the Council of 25 November 2015 on novel foods, amending Regulation (EU) No 1169/2011 of the European Parliament and of the Council and repealing Regulation (EC) No 258/97 of the European Parliament and of the Council and Commission Regulation (EC) No 1852/2001. OJ L 327, 11.12.2015, p. 1–22

<sup>8</sup> See EFSA-Q-2017-00211: Guidance on the characterisation of microorganisms used as feed additives or as production organisms – ongoing by FEEDAP Panel

347 toxicological information of resulting components is not available or not adequate for risk assessment  
348 which would require producing new toxicological data.

349 In the context of this guidance, the term 'dissociation' intends to cover breakdown in whatever form  
350 (e.g. but not limited to: dissociation of salts, complexes, chelates; ester hydrolysis; etc.).

351 Previous versions of this guidance required data on the bioavailability of the nutrient from the source  
352 but provided limited information on the purpose of these data or of study designs best able to  
353 generate such data. A more detailed description of various approaches that can be used for assessing  
354 the bioavailability of the nutrient from the source is included in this guidance, but these are not  
355 intended to be exhaustive or prescriptive. Applicants are advised to select and design the actual tests  
356 on a case-by-case basis taking into account physicochemical data, and any other relevant information  
357 on the compound.

358 The guidance is arranged in the following five main sections describing the data required for  
359 assessment:

360 1. A general overview

361 2. Data requirements for dossiers

362 a. The **Technical data** section characterises the proposed source and identifies  
363 potential hazards resulting from its manufacture (e.g. impurities, residuals), and  
364 stability in food (e.g. degradation products).

365 b. The **Existing authorisations and evaluation** section provides an overview of  
366 previous assessments on the proposed source and their conclusions.

367 c. The **Proposed uses and exposure assessment** section allows an estimate of the  
368 dietary exposure to the source and the nutrient based on the proposed uses and use  
369 levels for different EU Member States and various groups in the population.

370 d. The **Toxicological data** section describes approaches which can be used to identify  
371 (in conjunction with data on manufacture and composition) and characterise hazards  
372 of the source and any relevant breakdown products

373 e. The **Bioavailability data** section seeks to determine the extent to which the nutrient  
374 from the proposed source is 'available for use by the body' by comparing it with one  
375 or more forms of the same nutrient that are on the positive lists.

376 With respect to the data required for hazard identification of the proposed source, this guidance  
377 adopts the tiered approach described in the 'Guidance on submission for food additive evaluations'  
378 (EFSA ANS Panel, 2012) which balances data requirements against the risk. The tiered approach  
379 initially uses less complex tests to obtain hazard data; these are then evaluated to determine if they  
380 are sufficient for risk assessment or, if not, to plan studies at higher tiers. The intention is that in  
381 developing their dossier, applicants will be able to more readily identify relevant data needs which will  
382 allow adequate assessment of risks to humans from the intended use whilst strengthening the  
383 scientific basis for the assessment. In addition, this approach takes into consideration animal welfare  
384 by adopting animal testing strategies in line with the 3 Rs (replacement, refinement, reduction).

385 Where there is evidence that a source would dissociate in the human GI tract into well characterised  
386 components, the toxicological assessment should be based on the existing databases for these  
387 components and, depending on the time course of the dissociation, additional testing on the source  
388 itself may not be necessary.

### 389 1.2.1. Sources that fall under the definition of Novel Food Ingredients (NFI) 390 according to Regulation (EU) No 2015/2283

391 As specified in Regulation (EU) No 2015/2283, vitamins, minerals and other substances used in  
392 accordance with Directive 2002/46/EC, Regulation (EC) No 1925/2006 or Regulation (EU) No  
393 609/2013 are considered to fall within the definition of novel food where:

394 - a production process not used for food production within the Union before 15 May 1997, which  
395 gives rise to significant changes in the composition or structure of a food, affecting its nutritional  
396 value, metabolism or level of undesirable substances has been applied;

397 - they contain or consist of engineered nanomaterials

398 Engineered nanomaterials are defined in Regulation (EU) No 2015/2283 as any intentionally produced  
399 material that has one or more dimensions of the order of 100 nm or less or that is composed of  
400 discrete functional parts, either internally or at the surface, many of which have one or more  
401 dimensions of the order of 100 nm or less, including structures, agglomerates or aggregates, which  
402 may have a size above the order of 100 nm but retain properties that are characteristic of the  
403 nanoscale.

404 Properties that are characteristic of the nanoscale include:

- 405 (i) those related to the large specific surface area of the materials considered; and/or  
406 (ii) specific physico-chemical properties that are different from those of the non-nanoform of  
407 the same material.

408 In the case of sources that fall under the definition of novel food ingredients the information to be  
409 provided must be in accordance with the latest applicable guidance (EFSA NDA Panel et al., 2016).

410 For new proposed sources that are also novel foods and which are being assessed for both uses  
411 simultaneously, the requirements of both sets of guidance are generally applicable. If differences exist  
412 in the requirements, application of the more stringent test is sufficient to meet all requirements.

### 413 1.2.2. Assessing the safety of a proposed new source

414 The first consideration is to determine to what extent the source dissociates in the lumen of the  
415 human GI tract based on data from the expected dissociation of the source in the human GI tract (key  
416 elements of the design of the study and reporting as well as decision criteria are described in more  
417 detail in Appendix D).

418 The outcome of the dissociation test will inform the toxicological data required for assessment.

- 419 a. If data from the dissociation test demonstrate that the source is extensively and readily  
420 dissociated in the GI tract, the safety assessment will be based on toxicological information on the  
421 resulting compounds.
- 422 i. If the products of dissociation and/or natural separation that occurs in biological milieus  
423 already have established health based guidance values (HBGV) these are used as the  
424 basis for risk assessment and no further toxicological data are needed;
- 425 ii. If the non-nutrient components do not have established HBGVs, toxicological data  
426 requirements, in line with the tiered approach described in the 2012 ANS Panel Guidance  
427 on Food Additives evaluations and the 2016 NDA Panel Guidance on Novel Foods are  
428 needed (EFSA ANS Panel, 2012; EFSA NDA Panel et al., 2016);
- 429 b. If data from the dissociation test demonstrate that the source does not extensively and readily  
430 dissociate (see Appendix D) in the lumen of the GI tract, then the source is likely to be absorbed  
431 at least partly unchanged from the GI tract, and the Tiered approach to toxicological testing as  
432 described in the 2012 ANS Panel Guidance on Food Additives evaluations and 2016 NDA Guidance  
433 on Novel Foods would apply (EFSA ANS Panel, 2012; EFSA NDA Panel et al., 2016).
- 434 i. It is anticipated that Tier 1 testing on the nutrient source would generally be sufficient if it  
435 can be proven that after absorption the nutrient source is undergoing pre-systemic  
436 metabolism in the intestinal wall or in the liver. Decisions on further testing should be  
437 made on a case-by-case basis, following the 2012 ANS Panel Guidance on Food Additives  
438 evaluations.
- 439 ii. In the case where a source is absorbed unchanged and not fully metabolised in the  
440 intestinal wall or pre-systemically, the 2012 ANS Panel Guidance on Food Additives  
441 evaluations would trigger Tier 2 testing. However, for components which are naturally

442 present in food or the body, then the requirements for Tier 1 testing of the source would  
443 generally be sufficient.

#### 444 **Outcome of the safety assessment**

445 The Panel would not normally define an acceptable daily intake (ADI) for a source, but would rather  
446 base its conclusions on a comparison between the estimated exposure to the proposed source and a  
447 reference point derived from the toxicological dataset provided.

448 However, if an ADI or a HBGV has been defined for other uses of the same substance, the Panel may  
449 consider this comparison of estimated exposure with this value is appropriate (e.g. source already  
450 authorised as a food additive).

451 For sources that are not genotoxic and not carcinogenic, when using margin of exposure (MOE)  
452 approaches, the Panel would generally consider a margin of at least 100 between a reference point  
453 and the anticipated exposure sufficient to account for the uncertainty for extrapolating between  
454 animal species and human, and among human individuals. However, the Panel considers each MOE  
455 on a case-by case basis to determine whether the magnitude of the MOE between the anticipated  
456 exposure from the proposed uses and use levels and the point of departure are sufficient to conclude  
457 that there would be no safety concern. In the consideration the Panel also takes into account the  
458 uncertainties identified in the database and a potential higher sensitivity of vulnerable population  
459 groups.

#### 460 **Unavoidable genotoxic and carcinogenic residuals**

461 Substances assessed for their proposed use as sources cannot have genotoxic or genotoxic and  
462 carcinogenic activity.

463 This paragraph therefore concerns exclusively unavoidable genotoxic and carcinogenic residuals or  
464 contaminants, for which the Panel considered that it would be possible to use a MOE approach. The  
465 Scientific Committee described that for contaminants a MOE of 10,000 or higher, if it is based on the  
466 BMDL<sub>10</sub> from an animal study, and taking into account overall uncertainties in the interpretation,  
467 would be of low concern from a public health point of view and might be reasonably considered as a  
468 low priority for risk management actions (EFSA, 2005). However the Panel considered that for  
469 unavoidable residuals, the MOE should be at least 10,000 and preferably as large as possible, and that  
470 this should be reflected in the specifications. Whenever possible, it would be prudent to establish  
471 levels of this type of residuals in the specifications as low as reasonably achievable. The Panel noted  
472 that for the assessment of unavoidable genotoxic residuals, the Threshold of Toxicological Concern  
473 (TTC) approach could be applied (EFSA SC, 2012).

#### 474 **1.2.3. Assessing the bioavailability of the nutrient from the proposed source**

475 As described previously in section 1.1.3 it is generally difficult to measure the 'availability of a nutrient  
476 to be used by the body', therefore this guidance recommends a range of surrogate tests to generate  
477 data that could be used to assess bioavailability. For these approaches, the bioavailability of the  
478 nutrient from the proposed source should be compared using the in vitro tests or in vivo studies in  
479 humans described below (see Section 2.5), with the bioavailability of the same nutrient from one or  
480 more sources already on the positive lists.

481 Choice of the source used as a comparator must be described and justified by the applicant and  
482 results obtained with the novel source should be discussed in the context of what is known about the  
483 bioavailability of the nutrient under examination, including considerations on the bioavailability of the  
484 nutrient from the source chosen as a comparator.

485 A range of possible approaches are described in more detail in Section 2.5.

#### 486 **1.2.4. Assessing the exposure to the source and resulting intake of the** 487 **nutrient**

488 Assessment of the exposure to the source is the qualitative and/or quantitative evaluation of its likely  
489 intake by the European population. In addition to an estimation of the exposure to the source, it is of  
490 particular relevance to estimate also the intake of the nutrient resulting from the proposed use(s) and

491 use level(s) of the source, also taking into account the dietary intake via natural occurrence in other  
492 food.

493 In case of sources added to food (e.g. food fortification), the exposure estimates of the source are  
494 determined based on consumption data for the food in which the source is intended to be added and  
495 by summing the contribution of each food in which the source is intended to be added. The resulting  
496 intake of the nutrient is subsequently calculated.

497 A different paradigm applies to the sources used in food supplements and in food for specific groups,  
498 since in these two cases the exposure estimates are not applicable to the whole European population  
499 but only to those who are likely to use these products for particular nutritional purposes. In those  
500 cases, it is anticipated that incorporation of the proposed source in food supplements and/or foods for  
501 specific groups will be in such a way that a pre-defined daily intake of the nutrient is achieved.

502 The estimates of human exposure to the source and the corresponding intake of the nutrient are  
503 compared to the relevant health based guidance values, for example established tolerable upper levels  
504 (ULs) for a nutrient.

## 505 2. Data requirements for dossiers

### 506 2.1. Technical data

507 A synopsis of categories applicable to substances proposed as new sources is presented in Table 1.  
508 The data required for the characterisation of the aforesaid substances added to food are not different  
509 from those already outlined for the evaluation of food additives (EFSA ANS Panel, 2012) and novel  
510 food ingredients (EFSA NDA Panel, 2016), and depends on the nature and origin of the substance(s)  
511 under assessment. Depending on the nature of the source, additional data requirements may be  
512 described in other relevant guidance documents, as presented in Table 1.

513 The chemistry and specifications of a substance (or mixture of substances), in terms of chemical  
514 structure(s) and physico-chemical properties, is critical information required for risk assessment and  
515 subsequent risk management. The purity of a single substance needs to be defined by specifications,  
516 and adequate chemical characterisation of simple mixtures needs to be performed. It may not always  
517 be possible to fully characterise more complex mixtures, but as much information as possible is  
518 required to understand the extent to which variability in composition is controlled during manufacture.  
519 Information on the manufacturing process is used in risk assessment to identify impurities, residuals,  
520 reaction intermediates, precursors, and reagents that could have an influence in the toxicological  
521 evaluation.

522 Hazardous substances that might need to be controlled in the material of commerce need to be  
523 identified and specified (e.g. genotoxic compounds, heavy metals). Information requirements for  
524 analytical methods to detect and measure a source in food and during storage and over time, when  
525 used in different food types, are critical. The identification of degradation products might trigger  
526 toxicological evaluation of one or more degradation products to characterise any additional hazards  
527 and risks. Where laboratory test methods are used, validation criteria for the analytical techniques  
528 and/or methods should be provided to demonstrate their sensitivity, specificity and associated  
529 uncertainty.

530 **Table 1:** Categories of sources and relevant EFSA Guidance documents outlining specific data  
531 requirements for their characterisation

	Category	Examples from past EFSA opinions	Reference
1	Single substances, chemically characterised; sources consisting of, isolated from, or produced from material of inorganic mineral origin	vanadium citrate, stannic chloride, chromium picolinate, copper aspartate, orotic acid salts, inorganic mineral constituents isolated from rocks and utilised as inorganic or organic salts or chelates	<a href="#">EFSA ANS Panel, 2012;</a> <a href="#">EFSA NDA Panel, 2016</a>
2	Mixtures of single substances, chemically characterised	selenium amino acid chelate; iron(II)-humic acid/fulvic acid chelate,	<a href="#">EFSA ANS Panel, 2012</a>
3	Complex mixtures not derived from		<a href="#">EFSA ANS Panel,</a>

	Category	Examples from past EFSA opinions	Reference
	botanical sources, possibly not fully chemically characterised (chemical characterisation extent depending on the proposed use and use levels)		<a href="#">2012</a>
4	Sources consisting of, isolated from, or produced from animals or parts thereof	blood peptonates	<a href="#">EFSA ANS Panel, 2012</a>
5	Sources of botanical origin	iodized ethyl esters of poppy seed oil	<a href="#">EFSA SC 2009</a>
6	Sources consisting of, isolated from, or produced from cell culture or tissue culture derived from animals, plants, fungi, or algae		<a href="#">EFSA NDA Panel, 2016</a>
7	Natural, derivatised, and synthetic polymers		<a href="#">EFSA ANS Panel, 2012</a>
8	Sources containing microorganisms or derived from microorganisms, fungi, or algae	Chromium-enriched yeast Also concerning sources consisting of, isolated from, or produced from GMMs	<a href="#">EFSA 2007</a> and subsequent updates; <a href="#">EFSA BIOHAZ Panel, 2016</a> ; <a href="#">EFSA GMO Panel, 2011</a>
9	Nano-sized materials, engineered and unintentionally produced		<a href="#">EFSA NDA Panel, 2016</a> ; <a href="#">EFSA SC 2011</a>

### 532 2.1.1. Identity of the substance

533 The information required with respect to the identity of a source will depend on the category to which  
534 the substance belongs and is set out in detail in Appendix A. Where requested information is not  
535 applicable or is not submitted on any of the points set out below, reasons and a scientific justification  
536 should be given.

537 In complex mixtures (e.g. extracts, protein hydrolysates) all constituents cannot in general be fully  
538 chemically characterised and/or identified: a qualitative and quantitative characterisation of the main  
539 constituents should be performed, at least via sum parameters.

540 The experience with previous assessments has shown that the characterisation of coordination  
541 complexes or chelates is a relevant issue for the assessment of proposed sources, particularly for  
542 minerals. A chemical complex may exhibit a reversible association of molecules, atoms, or ions  
543 through weak chemical bonds; however, coordination complexes are known that are quite stable in  
544 that they are bound together by considerably strong bonds. The characterisation of coordination  
545 complexes is carried out on the basis of their physical, spectral, and analytical data: results of  
546 elemental analysis and spectral data of the uncomplexed ligands and their metal complexes must be  
547 found to be in good agreement with their structures, this eventually proving the purity of all the  
548 substances. Specifically, there is a requirement for scientific evidence that demonstrates the existence  
549 of the proposed complex as the sole entity, with no relevant presence of residual unbound material  
550 and other impurities.

551 Information should also be provided on the identity and the quantity of impurities or by-products,  
552 residues, and contaminants. The type and the spectrum of potential target analytes should be  
553 considered in the light of the sources and the production process. For example, for substances  
554 produced via microbial fermentation, the presence of undesirable microbial metabolites, such as  
555 mycotoxins, has to be investigated. For substances isolated via extraction, residues of the solvent(s)  
556 used should be provided.

### 557 2.1.2. Proposed specifications

558 The proposed chemical and microbiological specifications of the source should be submitted in a  
559 format modelled on recent EU or other internationally accepted specifications. An example is provided  
560 in Appendix B.

561 Similarly to what is required for the evaluation of new food additives (EFSA ANS Panel, 2012), in order  
562 to ensure that specifications are representative of the actual material of commerce, the analytical data  
563 supporting the specifications should also be obtained on several batches (preferably at least 5) of the

564 source that have been independently produced for a given method of a manufacture. A rationale for  
565 the proposed specifications should be provided.

### 566 2.1.3. Manufacturing process

567 As is the case in the evaluation of new food additives (EFSA ANS Panel, 2012) and Novel Food  
568 Ingredients (EFSA NDA Panel, 2016), the information provided for nutrient sources is used in the risk  
569 assessment to identify potential impurities, reaction intermediates, by-products or contaminants that  
570 could present a hazard. Where hazards are identified (e.g. genotoxic compounds, heavy metals,  
571 nanoparticles [non engineered nanomaterials]) they might need to be controlled in the material of  
572 commerce. The same level of detail as that required for food additives and novel food ingredients is  
573 therefore expected also for the proposed sources, allowing conclusions to be drawn regarding the  
574 impact of the process on the safety of the source and bio-availability of the nutrient from the source.  
575 In all cases a detailed description of the manufacturing process should be provided covering the  
576 following: method of manufacture including information on: (i) raw materials, starting substances, and  
577 other reagents and solvents used; (ii) operational limits and key parameters of the production  
578 process; (iii) measures implemented for production control and quality assurance (e.g. HACCP, GMP,  
579 ISO); (iv) a production flow-chart, including quality control checks.

- 580 • for substances from chemical syntheses: (i) factors such as reaction sequence, side reactions,  
581 purification steps, and preparation of the product to be commercialised, which may assist in  
582 determining likely impurities (including nanoparticles) and their influence on the toxicological  
583 evaluation; (ii) information on substances entering the manufacturing process, e.g. identity of  
584 extraction solvent(s), reagents, reaction conditions (e.g. temperature, duration of reaction,  
585 catalyst), special precautions (e.g. light, temperature), chemical or physical  
586 decontamination/purification methods (e.g. solvent extraction, crystallisation);
- 587 • for substances derived from botanical sources: (i) information on the method(s) of  
588 manufacture, including the process by which the raw material is converted into a preparation,  
589 such as extraction or other procedure(s), and plant-to-extract ratio ; (ii) information on  
590 substances entering the manufacturing process, e.g. identity of the extraction solvent,  
591 reagents, special precautions (light, temperature); (iii) standardisation criteria (e.g. see  
592 European Pharmacopoeia) (EFSA SC, 2009). For sources derived from plant, animal or  
593 microbiological sources, the applicant should describe in detail the process by which the raw  
594 material is converted into a preparation, e.g. extraction or other procedure(s), as well as  
595 standardisation procedures. Information should also be provided on the handling of the  
596 sources, for example the growth and harvesting conditions for plants and fungi (e.g. wild or  
597 cultivated, cultivation practices including the use of pesticides, and time of harvest in relation  
598 to both season and stage of the plant growth); the breeding, rearing, feeding and farming  
599 conditions for farmed animals or the hunting, catching or collecting and killing of wild living  
600 animals; the culture conditions for microbes and microalgae.
- 601 • For sources derived from plants, but especially when intended for use as an ingredient for  
602 supplements, specific considerations and complementary information is provided in the EFSA  
603 Guidance on safety assessment of botanicals and botanical preparations (EFSA SC, 2009).
- 604 • For sources that would fall under the definition of novel food ingredients, the information  
605 reported in the EFSA NDA Panel 2016 guidance is to be followed.

606 If the applicant requests that the detailed description of the manufacturing process is treated  
607 confidentially, a non-confidential description of the manufacturing process should also be provided,  
608 alongside a justification for the confidentiality claims made.

### 609 2.1.4. Methods of analysis in food

610 By analogy to what is required for the evaluation of food additives (EFSA ANS Panel, 2012), a  
611 minimum of a single laboratory validated analytical method should be provided for the determination  
612 of the source and its degradation and reaction products in the foods to which the substance is  
613 intended to be added. The method(s) provided should be specific and fit-for-purpose. They should be  
614 applicable to all the food categories to which the substance may be added. Method(s) should be given

615 in full except where the analytical methods used are well established and may be given by reference  
616 only.

#### 617 **2.1.5. Mode of incorporation, reaction and fate in food(s) to which the** 618 **source is added**

619 Where the source is intended to be used in fortified foods, details on how the source is to be  
620 incorporated into the food should be provided.

621 The stability of the source during storage, as produced and in food, should be described in order to  
622 identify and characterise potential hazards which might arise from degradation products. In particular  
623 data should be provided on:

- 624 • the chemical/physico-chemical stability of the source in its preparation and under the  
625 conditions of storage and effect of storage temperature, environment [light, oxygen,  
626 moisture, relative humidity (water activity)] or any other factor that might influence the  
627 stability of the source preparation.
- 628 • The chemical/physico-chemical stability of the source during storage of the processed food:  
629 e.g. effect of the nature of the food to which the substance is added, processing temperature,  
630 pH, water activity or any other factor. The nature and reactivity of any degradation products  
631 and nature of interaction/reaction of degradation products with food components.

632 The duration of the stability testing may depend on the type of the source and its proposed uses and  
633 should cover at least the end of the shelf-life. Accelerated conditions (usually at higher temperature)  
634 may be used as an alternative to stability testing under normal conditions. If the source is used as an  
635 ingredient added to other foods, its stability in the processed foods should be investigated in real  
636 foods or in relevant model systems (e.g. effect of processing temperature, pH and other constituents  
637 in the processed foods).

### 638 **2.2. Information on existing authorisations and evaluations**

639 Information on existing authorisations and evaluations should be provided for the source and the  
640 nutrient. This should include details of the following:

- 641 • the body which carried out the evaluation;
- 642 • when the evaluation was undertaken;
- 643 • details of the evaluation identifying the critical studies and the reference points (e.g.  
644 NOAELs/LOAELs and BMDL values) which are used to derive HBGV (e.g. ULs, ADIs) and the  
645 uncertainty factors used in this evaluation
- 646 • any uncertainties described.

### 647 **2.3. Proposed uses and exposure assessment**

648 Estimation of the intakes of the proposed source by the European population are needed for the risk  
649 characterisation. Intakes should be estimated based on the proposed use levels of the source and  
650 data on actual food consumption. Furthermore, a rationale for the target population, precautions and  
651 restrictions of use should be provided, with cross-referencing to relevant safety data. Based on the  
652 estimated intakes of the source, the resulting intakes of the nutrient should be calculated. Where  
653 potential health hazards have been identified on the basis of the composition, toxicological or other  
654 data, they should be discussed and adequately addressed in the proposed conditions of use to ensure  
655 that the consumption of the source is safe for the target population. Information provided in this  
656 section should be as precise and complete as possible.

#### 657 **2.3.1. Target population**

658 The applicant should specify the intended target population, e.g. adults, the general population or  
659 certain defined population subgroups. Similarly, it should be clearly specified if certain subgroups of  
660 the population are excluded from the intended uses (e.g. pregnant and lactating women, infants, etc).

### 661 2.3.2. Proposed uses and use levels

662 This section should provide a justification for the use of the proposed source (not just a general  
663 justification for the nutrient), accompanied by information on the types of products in which the  
664 source is intended to be added/used. The information provided in this section will form the basis for  
665 the exposure assessment.

#### 666 Sources intended for use in food supplements (Directive 2002/46/EC)

667 In the case of sources that are intended for use in food supplements, the anticipated daily intake of  
668 the source should be provided, alongside the corresponding anticipated daily intake of the nutrient:

- 669 • e.g. the source is intended to be used as a food supplement at a typical/maximum intake level  
670 of X mg source per day which corresponds to a recommended typical/maximum of Y mg of  
671 nutrient per day

672 If different use levels are anticipated for different population sub groups, these should be specified in  
673 detail.

#### 674 Sources intended for use in foods for specific groups (Regulation (EU) No 609/2013)

675 In the case of sources that are intended for use in foods for specific subgroups of the population (i.e.  
676 infant and follow-on formula, processed cereal-based baby food and baby food, food for special  
677 medical purposes, total diet replacement for weight control), the anticipated daily intake of the source  
678 should be provided, alongside the corresponding anticipated daily intake of the nutrient:

- 679 • e.g. the source is intended to be added to foods [specify food] product for specific groups  
680 [specify subgroup] at a typical/maximum level of X mg source per kg or L (of the food),  
681 which corresponds to a typical/maximum of Y mg of nutrient per kg or L (of the food).

682 The applicant should provide an indication of the proposed daily intake of the food product.

#### 683 Sources intended for use in foods (Regulation 1925/2006)

684 In the case of sources that are intended for use in foods (e.g. for fortification purposes), the applicant  
685 should specify in which type of products the source is intended to be incorporated, and the quantities  
686 added to these products. If applicable, typical and maximum use levels should be indicated.

- 687 • e.g. the source is intended to be used in [specify food product] at a typical/maximum level of  
688 [X] mg source per kg or L, corresponding to typical/maximum level of [Y] mg nutrient per kg  
689 or L.

690 In order to support the calculation of the most refined possible exposure estimations, each food  
691 product or food category in which the source is intended to be used should be defined at the highest  
692 level of detail possible, using the FoodEx classification system (used for the EFSA comprehensive  
693 database) (EFSA, 2011)

### 694 2.3.3. Anticipated intake of the source and corresponding intake of the 695 nutrient

696 On the basis of the information provided in Section 2.3.1 and 2.3.2, estimations of anticipated daily  
697 intakes of the source are required (per kg body weight and in absolute amounts). Estimations of mean  
698 and high (at least 95th percentile) anticipated daily intakes of the source are needed for each target  
699 population group (including, if relevant, vulnerable groups such as children, pregnant and lactating  
700 women). The concurrent consumption of all food categories in which a source is proposed to be used  
701 should be addressed in the estimations, possibly considering different consumption scenarios. The  
702 highest estimated daily intake (i.e. at least the 95th percentile) among the population groups from a  
703 representative database (e.g. EFSA Comprehensive European Food Consumption Database) is  
704 recommended to be used as the starting point for the safety evaluation of the source. For the intake  
705 assessment on the basis of 'per kg body weight', the EFSA guidance on default values and rounding  
706 should be taken into account (EFSA Scientific Committee, 2012b). Chronic intake estimates should be  
707 provided by default. In case the available data from toxicological or human data raise concerns

708 regarding an acute effect, acute intake estimates should also be considered. The application should  
709 document the methodological aspects of the intake assessment; in particular:

- 710 • the sources of data used (sources of food consumption data);
- 711 • the scientific principles and methods applied;
- 712 • the assumptions made and their rationale; in particular with respect to the assignment of a  
713 food to a particular food category or with respect to the model used for the calculation of high  
714 intake levels.

715 The Panel proposes a tiered approach where the first step makes use of the summary statistics of the  
716 EFSA Comprehensive Food consumption Database. Summary statistics of food consumption are  
717 available on the EFSA website in the form of spreadsheets, both for chronic and acute consumption.  
718 Detailed information on the database and guidance on its use have been published (EFSA, 2011).  
719 Anticipated daily intakes for mean and high-percentile consumers can be calculated through the  
720 combination of the intended use level in each food category with mean and high chronic consumption  
721 values from the database, respectively.

722 The use of the EFSA Food Additive Intake Model (FAIM) tool (which is also based on summary  
723 statistics of the EFSA Comprehensive Food Consumption Database) may serve as an appropriate  
724 alternative for the first exposure estimate. The FAIM tool was developed to support the calculation of  
725 chronic exposure to food additives in the regulatory framework of food additives Regulation (EU)  
726 1333/2008. Exposure assessment of food additives and intake assessment of sources added to food  
727 for the general population share common principles. Thus, the FAIM tool may be used by applicants  
728 for the intake assessment of sources incorporate to food for the general population, where the food  
729 categories to which the source is intended to be added, reasonably match with the food categories  
730 covered in the FAIM tool. It allows the applicant to estimate the mean and high-level exposure to the  
731 sources for different population groups throughout several European countries by means of pre-  
732 defined exposure calculation worksheets. For the calculation of high percentiles of daily intake, the  
733 model assumes that an individual might be a high-level consumer of one food category only and would  
734 be an average consumer of all the remaining food groups. Thus, the FAIM tool adds the highest of the  
735 high-levels of intake from one food category (calculated for consumers only) to the mean intake  
736 values for the remaining categories (calculated for the total population).

737 Summary statistics from the EFSA Comprehensive European Food Consumption Database (incl. FAIM  
738 tool) provide valuable estimates of intake. In some cases, such estimates provide sufficient  
739 information, if high intake estimates are below HBGV (e.g. acceptable or tolerable daily intake). In  
740 other cases, where more refined estimates are needed, the applicant should consider more detailed  
741 assessments, such as intake calculations based on individual data from national food consumption  
742 surveys (tier 2).

743 The application should document the methodological aspects of the intake assessment; in particular:

- 744 • the sources of data used (sources of food consumption data and food composition data);
- 745 • the scientific principles and methods applied;
- 746 • the assumptions made and their rationale; in particular with respect to the assignment of a food  
747 to a particular food category, or with respect to the model used for the calculation of high intake  
748 levels.

749 The applicant should consider and discuss the uncertainties related to the assessment; in particular,  
750 sources of under- or over-estimations. To this end, the guidance from the EFSA Scientific Committee  
751 related to uncertainties in dietary exposure assessment should be considered (EFSA, 2006).

752 Once the intake has been estimated for the source, the resulting intake of the nutrient should be  
753 calculated.

754 An example is provided in Appendix C.

#### 755 **2.3.4. Information on background exposure to the nutrient from food**

756 The applicant should provide estimates of intake of the nutrient from the diet in relevant population  
757 groups (e.g. from published literature).

758 To this end it should be noted that EFSA NDA Panel opinions on Dietary Reference Values contain  
759 estimates of the dietary intake of nutrients obtained from food consumption data available through  
760 the EFSA Comprehensive Food Consumption Database (EFSA, 2011).

### 761 **2.4. Toxicological data**

762 Toxicity studies should be carried out with the source meeting the specifications proposed in Appendix  
763 B and manufactured according to the production process described in Section 2.1.3. If the test  
764 material used in the toxicity studies does not meet the specifications proposed in Appendix B or is not  
765 manufactured according to the production process described in Section 2.1.3, a rationale should be  
766 provided to justify why the results can be used to assess the safety of the source.

767 It is generally considered that the tiered toxicity testing approach proposed for food additives and  
768 novel foods should be considered an appropriate approach also for new proposed sources. It  
769 integrates the core areas of kinetics, genotoxicity, repeated dose toxicity testing (subchronic, chronic  
770 toxicity and carcinogenicity) and reproductive and developmental toxicity (EFSA ANS Panel, 2012;  
771 EFSA NDA Panel 2016). Additional studies may be needed to examine specific biological processes  
772 which may not be fully considered in the core areas for evaluation. Other studies that may be relevant  
773 include, e.g. immunotoxicity and food intolerance, studies on neurotoxicity, endocrine activity and  
774 mode of action.

775 In the case of sources, for example, functional endpoints related to the purported function of the  
776 nutrient may be considered as supportive evidence of bioavailability (see section 2.5).

777 Deviations from the tiered approach applicable to food additives and novel foods and/or its non-  
778 applicability should be reasoned with sound scientific arguments.

779

780 For sources intended to be used in infants below 16 weeks of age, the toxicity testing required shall  
781 be aligned to the requirements set up in the EFSA Guidance on the risk assessment of substances  
782 present in food intended for infants below 16 weeks of age (EFSA SC, 2017).

#### 783 **2.4.1. Tiered approach for toxicity testing**

784 A decision tree to decide on the approach for toxicological testing of sources is presented in Figure 1.

785 If data from the dissociation tests demonstrate that the source is extensively and readily dissociated in  
786 the GI tract lumen, the safety assessment will take into consideration existing toxicological information  
787 on the resulting compounds.

788 If the non-nutrient component(s) part of the source are not constituents of the diet and/or human  
789 body, the toxicological data requirements would be in line with the tiered approach devised for safety  
790 evaluations of food additives and novel foods (EFSA ANS Panel, 2012; EFSA NDA Panel 2016). From  
791 these data a toxicological reference point (RP) is established from which either a health based  
792 guidance value could be derived for comparison with the exposure estimate or a comparison could be  
793 performed of the exposure estimate with the RP (margin of exposure approach).

794 If data from the dissociation test demonstrate that the source is not extensively and readily  
795 dissociated in the GI tract lumen but is likely to be absorbed unchanged from the GI tract lumen, then  
796 the Tiered approach to toxicological testing (EFSA ANS Panel, 2012; EFSA NDA Panel, 2016) would  
797 apply.

798 Hence, the minimum dataset to be provided for evaluation should comprise:

- 799 • Basic test battery for genotoxicity testing:
  - 800 ○ A bacterial reverse mutation assay (OECD TG 471), and
  - 801 ○ An in vitro mammalian cell micronucleus test (OECD TG 487)

- 802       • A modified 90-day toxicity test (OECD TG 408 with extended parameters from the OECD TG  
803       407)

804 The Panel noted that the revised TG 408 with extended parameters from the OECD TG 407 is in the  
805 process of being updated to add endocrine disruptor relevant endpoints.<sup>9</sup>

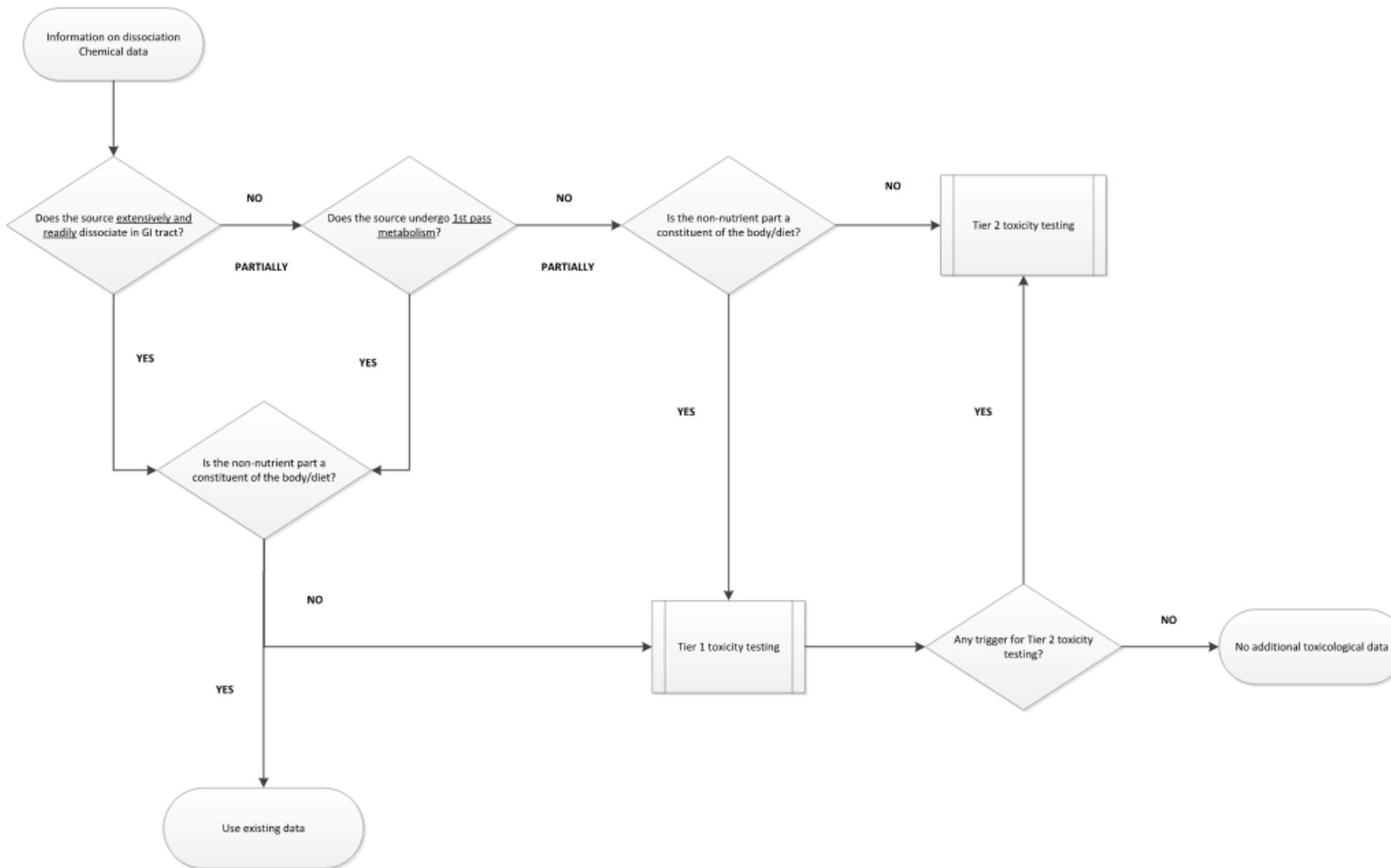
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<sup>9</sup> <http://www.oecd.org/chemicalsafety/testing/Revision-OECD-TG408-repeated-dose-90-day-oral-toxicity-study-in-rodents.pdf>

808 **Figure 1:** Decision tree for the toxicological testing of sources.



809  
810

811 Tier 1 toxicity testing on the source would generally be required also in cases in which it can be  
 812 proven that after absorption the source is undergoing pre-systemic metabolism in the GI walls or in  
 813 the liver leading to substances that are normal constituent of the body and/or the diet.

814 If a source is absorbed unchanged and is not fully metabolised in the GI walls or pre-systemically, the  
 815 ANS Panel Guidance on Food Additives evaluations would trigger Tier 2 toxicity testing.

816 Hence, in addition to the tests above:

- 817 • A chronic toxicity (12 months) and carcinogenicity in a single species, generally the rat (either  
 818 two separate studies according to OECD TGs 452 and 451 or the combined study according to  
 819 OECD TG 453)
- 820 • Reproductive and developmental toxicity testing comprising a prenatal developmental toxicity  
 821 study (OECD TG 414) in the rabbit and an Extended One-Generation Reproduction Toxicity  
 822 Study (EORGTs) (OECD TG 443)

823 However, the need for this higher level of testing should be determined, in the case of sources, by the  
 824 non-nutrient component(s) generated. For components generated by first pass metabolism, which are  
 825 normal constituents of either the diet or the body it is anticipated that Tier 1 testing of the source  
 826 would generally be sufficient.

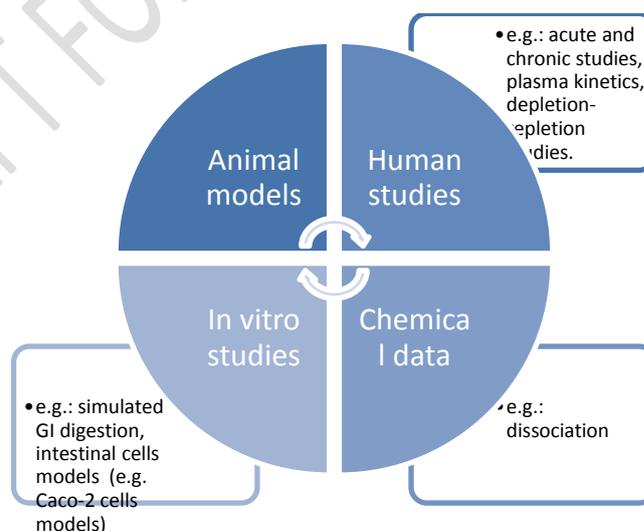
#### 827 2.4.2. Additional studies

828 Decisions on further testing should be made on a case-by-case basis, following the 2012 ANS Panel  
 829 Guidance on Food Additives evaluations (EFSA ANS Panel, 2012).

### 830 2.5. Bioavailability data

831 Sources of a nutrient are usually incorporated into products (tablet, capsule, etc) or foods, and the  
 832 matrix may affect the bioavailability of the nutrient. The Panel also acknowledged that there are a  
 833 number of other modulating factors (e.g. nutritional status) that may influence bioavailability in the  
 834 individual subject. In the context of this Guidance, the individual variability of bioavailability is not the  
 835 focus. The Guidance aims to consider the relative bioavailability of the nutrient from the source  
 836 compared under identical experimental conditions with the bioavailability of the nutrient in forms that  
 837 are already permitted for use i.e. are on the positive lists.

838 There is wide variation in the bioavailability of different nutrients, and also between different forms of  
 839 the same nutrient. Therefore, the assessment of the bioavailability of a nutrient from its source should  
 840 be performed on a case-by-case basis. Various approaches can be used for assessing the  
 841 bioavailability of a nutrient (Figure 2).



842

843 **Figure 2:** Illustrative approaches for assessing bioavailability of a nutrient

844

845 The Panel did not consider that these approaches should be followed according a pre-defined  
846 hierarchy of the evidence, rather the choice should be made by applicants after careful consideration  
847 and discussion of what is already known about the bioavailability of the nutrient under examination.

848 The testing strategy should be justified by the applicant based on elements such as the properties of  
849 the source (e.g. water soluble or lipophilic compounds; nutrients released in the GI tract or nutrient  
850 source absorbed intact) and the target population (particularly in the case of vulnerable population  
851 groups).

852 The applicant should give a rationale for the selection of data. There are however specific  
853 circumstances (e.g. when the proposed source would be the only source of the nutrient for the  
854 intended population) under which human data would be considered essential for the assessment.

855 Data from chemical dissociation tests may be considered sufficient, and no further testing for  
856 bioavailability required, when the nutrient from the proposed source can be assumed to be 'available  
857 to be used by the body' on the basis of such tests. Alternative testing strategies include more complex  
858 dissociation test (e.g. with a simulated intestinal digestion), in vitro absorption studies (e.g. intestinal  
859 cells models such as Caco-2 cells models, or brush border membrane models) and in vivo studies.  
860 Results from toxicological testing (e.g. Tier 1 toxicity testing, see section 2.4.1), if they include  
861 functional parameters related to the purported role of the nutrient, would not not be sufficient for a  
862 quantitative assessment of bioavailability per se but can be considered as supportive evidence for  
863 assessing bioavailability.

864 The sections below provides an overview of experimental studies that could be used to generate data  
865 on bioavailability and criteria for assessing the results.

866 Experimental studies need to be designed on a case-by-case basis and, when relevant, may need to  
867 provide data comparing the proposed source with one or more sources of the same nutrient from the  
868 positive lists. In designing such studies the applicant should provide a rationale for their design  
869 choices, e.g. sampling times, culture conditions, and should define the criteria for assessing  
870 'availability to be used by the body'. Bioavailability studies should be carried out with the source  
871 meeting the specifications proposed in Appendix B and manufactured according to the production  
872 process described in Section 2.1.3. If the test material used in the bioavailability study does not meet  
873 the specifications proposed in Appendix B or is not manufactured according to the production process  
874 described in Section 2.1.3, a rationale should be provided to justify why the results of the  
875 bioavailability study can be used to assess the bioavailability of the nutrient from the source.

### 876 2.5.1. Test methods and models

#### 877 Chemical data

878 The aim of this approach is to generate data which can predict the fate of the source in the human  
879 body once it is ingested. This testing phase is however focussed on the initial phase of the digestive  
880 process and the tests should therefore be conducted under conditions which could mimick the process  
881 of human digestion, e.g at a temperature of 37°C, using different buffers to simulate the different  
882 environments of the GI tract (preferably pH 2, 4 and 6.8). The time-course for the dissociation of the  
883 source could be measured for a better understanding of the rate and the extent of the dissociation,  
884 and this could also be compared to an already established source of the same nutrient.

885 Although dissociation tests have been performed for decades and reported in publications and  
886 submissions, no validated, standardised methods are available which can be recommended to  
887 investigate dissociation under gastro-intestinal conditions. Certain elements contained in OECD  
888 Guidelines for the Testing of Chemicals, (Section 1 Physical-Chemical properties Test No. 111:  
889 Hydrolysis as a Function of pH) and in the European Pharmacopoea (9<sup>th</sup> edition, 5.17.1  
890 Recommendations on Dissolution testing) may be considered relevant also for the conduct of  
891 dissociation tests with a proposed source.

892 Sampling times should be determined on a case-by-case basis, but the rationale for this must be  
893 provided. Replicate measurements for each of the sampling time should be performed.

## 894 ***In vitro* studies**

895 Several *in vitro* systems simulating human GI digestion are described in the literature, which can  
896 assist in providing experimental evidence as whether, and to what extent, and over what time, the  
897 nutrient component can be released from a source. The simulated gastrointestinal digestion was  
898 described by Schricker et al. (1981) to investigate relative iron absorption from meals. Later this  
899 method has been used by other authors to investigate the release of other components of nutritional  
900 interest from different food matrixes (Gil-Izquierdo et al., 2002; Minekus et al., 2014). The most  
901 detailed description of the method is provided by Versantvoort et al. (2004, online).

902 This method can be expanded to incorporate a further step in which the *in vitro* dialysability is tested  
903 (Sandberg, 2005). The tests are also used to study interactions of meals with the nutrient.

904 Until now, however, there is no standardised method available (Marze, 2017).

905 *In vitro* systems with biological systems can be used to assess whether the nutrient source and/or the  
906 nutrient is entering the cells, imitating the cells lining the small intestine (Etcheverry et al., 2012). The  
907 Caco2-cell system is a well established model for water soluble chemicals (Bessemers et al., 2014).  
908 Under special culture conditions Caco-2 cell monolayers are capable to express intestinal CYP  
909 isozymes, phase-II enzymes and transporters. Details of the methods are described in the literature  
910 (Ferruzza et al., 2012a, 2012b; Natoli et al., 2012; Brück et al., 2017). Validation of the method and a  
911 standard protocol are also described in the literature (Marino et al., 2005; Hubatsch et al., 2007).  
912 Other systems have been proposed, e.g. brush border membrane vesicles (Moghimpour et al., 2016),  
913 or human small intestinal epithelial cells (Takenaka et al., 2014).). The latter two systems however are  
914 not validated to a similar extent and standard protocols are not available.

915 The Caco-2 cell-system has some advantages over other *in vitro* systems as it is more convenient and  
916 has a high throughput and it is more accurate than isolated brush border membrane vesicles. Rates of  
917 absorption can be determined as apparent permeability coefficients (see for example: Hubatsch et al.,  
918 2007).

919 *In vitro* models may assist in the evaluation of the stability of the compound in the gastrointestinal  
920 tract and can provide quantitative information which relates to the absorption of the nutrient from the  
921 source and can measure some components of bioavailability. Reviews of the available methods, their  
922 applicability to the investigation of nutrient bioavailability and their predictive values are available in  
923 the literature (Etcheverry et al., 2012).

924 New developments to improve the *in vitro* system mimicking in wider array of parameters the human  
925 gut have used stem cells and produced gastrointestinal organoids (Schweinlin et al., 2016) This  
926 system has been used to study the interaction of the gut wall with the microbiome and also the  
927 interaction of the gut wall with infectious agents (Hill and Spence, 2016; In et al., 2016 ). It is  
928 possible that the system might also be used as a tool to investigate gastrointestinal absorption.

## 929 ***Animal models***

930 Although animal models are known to have a limited capability to predict bioavailability in humans,  
931 they can still provide useful insight for some nutrients (García and Díaz-Castro, 2013; Musther et al.,  
932 2014). In a comparative approach, results obtained in experimental animals can provide useful data  
933 on the bioavailability of a new proposed source with respect to already established ones.

## 934 ***Human studies***

935 Human bioavailability studies have a long tradition and comparative designs can be used applying  
936 different protocols and techniques. In a comparative design, studies in humans have the highest  
937 predictive value, even if performed in a limited number of healthy subjects (EMA, 2010). Other study  
938 designs can also be considered such as studies with chronic dosing and depletion/repletion studies.

939 In mass-balance studies, the net dietary balance, often referred to as retention, of the nutrient is  
940 determined from simultaneous measurements of intake and excretion (urinary and fecal) of a radio- or  
941 stable isotope of the nutrient. The effects of different intakes on balance are calculated and an  
942 attempt is made to determine an optimal intake on the basis of these data.

943 Measurement of the concentration-time profile of the nutrient in plasma and/or its urinary excretion  
944 may also be used as a basis to assess bioavailability of a nutrient following single or repeated oral  
945 administration of a new proposed source. More details are provided in Appendix D.

946 For the assessment of nutrient bioavailability the selection of approach should be undertaken on a  
947 case by case basis.

### 948 **3. Concluding remarks**

949 In compiling the data in support of the safety of a source and bioavailability of the nutrient from the  
950 source, applicants should also seek to interpret the data and draw conclusions.

951 The significant findings of each toxicity study (both commissioned and published) should be  
952 highlighted, together with the method for the identification of the reference point, (BMDL-values or  
953 the NOAEL), and any other relevant information. The reasons for disregarding any findings should be  
954 carefully explained. Where necessary, the conclusions should include an interpretation of the  
955 importance of the findings in terms of possible mechanisms underlying any effects observed, a  
956 discussion of whether these are relevant to humans and, if so, the possible importance of the  
957 extrapolation of such findings to humans.

958 In terms of demonstrating that the nutrient is 'available to be used by the body' from the proposed  
959 source, the applicant should seek to draw conclusions comparing the results obtained with the  
960 proposed source and a reference source. The conclusions should allow determination whether the  
961 bioavailability of the nutrient from the proposed source is equivalent, higher or lower than from a  
962 reference source. The implications of this classification for the safety of the source at the proposed  
963 uses and use levels, and with respect to relevant health-based guidance values (e.g. ULs) should be  
964 clearly stated.

965

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1077 **Glossary and Abbreviations**

1078 **Dietary Reference Value:** The complete set of reference values for nutrient intake comprising  
 1079 Population Reference Intakes (PRI), Average Requirements (AR), Adequate Intakes (AI), Lower  
 1080 Threshold Intakes (LTI) and Reference Intakes (RI). DRVs are typically used as a basis for reference  
 1081 values in food labelling and for establishing food-based dietary guidelines.

1082 **Nutrient:** For the purpose of this document, the term nutrient covers the substances listed in the  
 1083 'positive lists' of the relevant legislation and any subsequent update. The status as of 13/03/2017 is  
 1084 shown in the table below

Nutrient	Directive 2002/46/EC <sup>(a)</sup>	Regulation (EC) No 1925/2006 <sup>(a)</sup>	Regulation (EU) No 609/2013 <sup>(a)</sup>			
	FS	FF	IF	PCBF	FSMP	TDR
<b>Vitamins</b>						
Vitamin A	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>
Vitamin D	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>
Vitamin E	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>
Vitamin K	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>
Vitamin B1 (thiamine)	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>
Vitamin B2 (riboflavin)	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>
Niacin	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>
Pantothenic acid	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>
Vitamin B6	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>
Folic acid (folate)	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>
Vitamin B12	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>
Biotin	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>
Vitamin C	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>
<b>Minerals</b>						
Calcium	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>
Magnesium	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>
Iron	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>
Copper	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>
Iodine	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>
Zinc	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>
Manganese	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>
Sodium	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>		<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>
Potassium	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>
Selenium	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>		<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>
Chromium	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>			<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>
Molybdenum	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>			<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>
Fluoride	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>			<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>
Chloride	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>				
Phosphorus	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>				
Boron	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>			<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>
Silicon	<input checked="" type="checkbox"/>					

Nutrient	Directive 2002/46/EC <sup>(a)</sup>	Regulation (EC) No 1925/2006 <sup>(a)</sup>	Regulation (EU) No 609/2013 <sup>(a)</sup>			
	FS	FF	IF	PCBF	FSMP	TDR
<b>Other substances</b>						
Aminoacids			<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>
Carnitine and taurine			<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>
Nucleotides			<input checked="" type="checkbox"/>		<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>
Choline			<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>
Inositol			<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>

1085 (a): As amended

1086 FS: food supplements; FF: fortified foods; IF: infant formula and follow on formula; PCBF: Processed cereal-based food and  
 1087 baby food; FSMP: food for special medical purposes; TDR: Total diet replacement for weight control

1088 Source: For the purpose of this guidance, the terms 'source' identifies the chemical substances used  
 1089 as sources of the nutrients listed above.

1090 Tolerable upper intake level:The maximum intake of substances in food, such as nutrients or  
 1091 contaminants, that can be consumed daily over a lifetime without adverse health effects.

1092

1093

1094 Abbreviations:

ADI	Acceptable Daily Intake
BMDL <sub>10</sub>	Benchmark dose level
DRVs	Dietary Reference Values
HBGV	health based guidance values
MOE	Margin of exposure

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## Appendix A – Information on identity of a substance

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<b>Category 1</b>	<b>Single substances, chemically characterised; sources consisting of, isolated from, or produced from material of inorganic mineral origin</b>
1.1	Chemical name (i.e. unequivocal trivial name), and chemical name according to IUPAC nomenclature rules
1.2	CAS number, E Number (where appropriate), EC (or EINECS) number, and other identification numbers, as available from established scientific sources.
1.3	Synonyms, trade names, abbreviations
1.4	Molecular and structural formulae
1.5	Molecular weight (or atomic weight for elements) (g/mol, Da)
1.6	Particle size, shape, and distribution, if applicable (i.e. if in powdered form)
1.7	Spectroscopic data (printout) such as IR, UV-VIS, NMR or MS spectra or other data
1.8	Description of physical and chemical properties: appearance, melting point, boiling point, specific gravity, stereochemistry (if any)
1.9	Solubility (reference e.g. JECFA general method for solubility (JECFA, 2006)) in water and other common solvents.
1.10	Influence of pH on solubility; ionisation constant(s).
1.11	Octanol-to-water partition ratio ( $K_{OW}$ ).
1.12	Other data that the applicant considers may be useful to support the identity of the substance
<b>Category 2</b>	<b>Mixtures of simple substances, chemically characterised</b>
2.1	Chemical name, when appropriate, according to IUPAC nomenclature rules
2.2	Chemical composition: identity of the components of the mixture, as required for item 1
2.3	CAS number, E Number (where appropriate), EC (or EINECS) number, and other identification numbers, as available from established scientific sources.
2.4	Synonyms, trade names, abbreviations
2.5	Proportion of each component in the mixture
2.6	Molecular and structural formulae of each component in the mixture
2.7	Molecular weight (or atomic weight for elements) (g/mol, Da) of each component in the mixture
2.8	Spectroscopic and chromatographic data (printout of spectra/chromatogram) which allow the identification of the components of the mixture.
2.9	Description of physical and chemical properties: appearance, stereochemistry, of each component (unless not applicable)
2.10	Solubility (reference e.g. JECFA general method for solubility (JECFA, 2006)) in water and other common solvents.
2.11	Particle size, shape, and distribution, if applicable (i.e. if in powdered form)
2.12	Other data that the applicant considers may be useful to support the identity of the substance.
<b>Category 3</b>	<b>Complex mixtures not derived from botanical sources, possibly not fully chemically characterised (chemical characterisation extent depending on the proposed use and use levels)</b>
3.1	Starting materials or source materials.
3.2	Species, in case of animal origin.
3.3	Chemical name, when appropriate, according to IUPAC nomenclature rules of each component
3.4	CAS number, E Number (where appropriate), EC (or EINECS) number, and other identification numbers, as available from established scientific sources of each component. A mixture should also be identified with appropriate identification number(s), if any available, from established scientific sources.
3.5	Synonyms, trade names, abbreviations
3.6	Chemical description, the level of principal components in so far as these are known and level of unidentified components
3.7	Description of physical and chemical properties.
3.8	Solubility (reference e.g. JECFA general method for solubility (JECFA, 2006)) in water and other common solvents.
3.9	Particle size, shape, and distribution, if applicable (i.e. if in powdered form)

3.10	Other data that the applicant considers may be useful to support the identity of the substance
3.11	In the special case of food additives consisting of, containing, or produced from genetically modified microorganisms (GMMs), these have to be authorised in accordance with both Regulation (EC) No 1829/2003 and Regulation (EC) No 1333/2008 in order to prepare an application for the evaluation under Regulation (EC) No 1333/2008. The Guidance of the GMO Panel on the risk assessment of products from GMMs should be followed (EFSA, 2011).
<b>Category 4</b>	<b>Sources consisting of, isolated from, or produced from animals and parts thereof</b>
4.1	Scientific (Latin) name (zoological family, genus, species, subspecies, breed, if applicable)
4.2	Synonyms that may be used interchangeably with the scientific name
4.3	Common names (if a trivial or common name is used extensively, it should be linked to the scientific name and part used)
4.4	Part used
4.5	Geographical origin (continent, country, region)
<b>Category 5</b>	<b>Sources of botanical origin</b>
<i>In addition to information listed in 1-3 and 5</i>	
5.1	Scientific (Latin) name (botanical family, genus, species, subspecies, variety with author's name, chemotype, if applicable).
5.2	Synonyms (botanical name) that may be used interchangeably with the preferred scientific name
5.3	Common names (if a trivial or a common name is used extensively in the monograph, it should be firmly linked to the scientific name and part used)
5.4	Part used (e.g. root, leaf, seed).
5.5	Geographical origin (continent, country, region).
5.6	Growth and harvesting conditions (wild or cultivated; cultivation practices, time of harvest in relation to both season and stage of the plant growth).
<i>Furthermore data on the chemical composition of the plant-derived proposed source should be provided with emphasis on the concentrations of relevant constituents of relevance; this includes the concentrations of the following:</i>	
5.7	Compounds classified according to their chemical structure (e.g. flavonoids, terpenoids, alkaloids).
5.8	Constituents being characteristic for the food additive (chemical fingerprint, markers).
5.9	Constituents that provide reasons for concern due to their chemical, pharmacological, or toxicological properties
5.10	Information on maximum levels for microorganisms and possible contaminants, including e.g. heavy metals, mycotoxins, pesticide residues, and polycyclic aromatic hydrocarbons (PAHs), should be provided (EFSA SC, 2009).
<b>Category 6</b>	<b>Sources consisting of, isolated from, or produced from cell culture or tissue culture derived from animals, plants, fungi, or algae</b>
6.1	Biological source (taxonomic information on family, genus, species, subspecies, variety).
6.2	Organ and tissue or part of the organism sourced.
6.3	Laboratory or culture collection sourced
6.4	Information on the identity of cells.
6.5	Cells or tissue substrate used as a Novel Food.
6.6	Type of culture.
<b>Category 7</b>	<b>Natural, derivatised, and synthetic polymers</b>
7.1	Chemical name (i.e. unequivocal trivial name) and chemical name according to IUPAC
7.2	CAS number, E Number (where appropriate), EC (or EINECS) number, and other identification

	numbers, as available from established scientific sources.
7.3	Synonyms, trade names, abbreviations.
7.4	Chemical and structural formula
7.5	Molecular weight (or atomic weight for elements) (g/mol, Da) or number average molecular weight and weight average molecular weight (if feasible)
7.6	Structural formulae of monomers and starting materials, other agents involved in the polymerisation.
7.7	Degree of substitution, percentages of substituted groups (where appropriate)
7.8	Description of physical and chemical properties
7.9	Solubility (reference e.g. JECFA general method for solubility (JECFA, 2006)) in water and other common solvents.
7.10	Particle size, shape, and distribution, if applicable.
7.11	Other data that the applicant considers may be useful to identify the mixture and its components.
<b>Category 8</b>	<b>Sources containing microorganisms or derived from microorganism, fungi or algae</b>
<i>The following information is required for substances of microbial origin:</i>	
8.1	<p>The microbial origin of food additives produced by fermentation or cultivation, including:</p> <ul style="list-style-type: none"> <li>• name of the microorganism;</li> <li>• taxonomic classification of the microorganism;</li> <li>• history of modification of the production organism.</li> </ul>
8.2	Whether the microorganism fulfils the requirements for a Qualified Presumption of Safety (QPS) (EFSA, 2007). In such cases no further data on the microorganism itself are required.
8.3	Information on residual levels of toxins.
8.4	Information on the production process.
8.5	Information on the identity of residual intermediates or microbial metabolites in the final product.
8.6	In the special case of food additives consisting of, containing, or produced from genetically modified microorganisms (GMMs), these have to be authorised in accordance with both Regulation (EC) No 1829/2003 and Regulation (EC) No 1333/2008 in order to prepare an application for the evaluation under Regulation (EC) No 1333/2008. The Guidance of the GMO Panel on the risk assessment of products from GMMs should be followed (EFSA, GMO Panel 2011).
<b>Category 9</b>	<b>Nano-sized materials, engineered and unintentionally produced</b>
<i>In addition to the information listed in 1–3 and 7, the information reported in Table 1 of the EFSA Guidance on Engineered Nanomaterials (ENMs) is required (EFSA SC, 2011):</i>	
9.1	Chemical composition, identity: information on chemical composition of the ENM including purity, nature of any impurities, coatings or surface moieties, encapsulating materials, processing chemicals, dispersing agents, and/or other formulants (e.g. stabilisers).
9.2	Particle size (primary/secondary): information on primary particle size, size range, and number size distribution (indicating batch to batch variation, if any). The same information needed for

	secondary particles (e.g. agglomerates and aggregates), if present. Two methods to be used, one being electron microscopy.
9.3	Physical form and morphology: the information should indicate whether the ENM is present in a particle-, tube-, rod-shape, crystal, or amorphous form, and whether it is in free particulate form or in an agglomerated/aggregated state as well as whether the preparation is in the form of a powder, solution, suspension, or dispersion.
9.4	Particle and mass concentration: information on concentration in terms of particle number, and particle mass per volume when in dispersion and per mass when as dry powder.
9.5	Specific surface area: information on specific surface area of the ENM, essential for dry powders.
9.6	Surface chemistry: information on ENM surface, including any chemical/biochemical modifications that could modify the surface reactivity, or add a new functionality.
9.7	Surface charge: information on zeta potential of the ENM.
9.8	Redox potential: conditions under which redox potential was measured need to be documented.
9.9	Solubility and partition properties: information on solubility of the ENM in relevant solvents and their partitioning between aqueous and organic phase (e.g. as log KOW if appropriate).
9.10	pH: essential for liquid dispersions (e.g. aqueous suspensions).
9.11	Viscosity: information on viscosity of liquid dispersions
9.12	Density and pour density: information on density/porosity of unformulated ENM and pour density (essential for granular materials).
9.13	Dustiness: information on dustiness of powder products, such as spices, creamers, and soup powders.
9.14	Chemical reactivity, catalytic activity: information on relevant chemical reactivity or catalytic activity of the ENM and of any surface coating of the ENM.
9.15	Photocatalytic activity: information on photocatalytic activity of relevant materials used in food packaging, coatings, and printing inks, and internal reactions.

1098

## Appendix B – Example of proposed specifications for sources

<b>Name of the source</b>	
<b>Synonyms</b>	
<b>Definition</b>	
EINECS	
Colour Index No	
Chemical names	
Chemical formula	
Molecular/Atomic weight/Weight average molecular weight	
Particle size of powder	
Assay	
<b>Description</b>	
Appearance of a solution	
<b>Identification</b>	
Spectrophotometry, spectrometry, chromatography, Infra Red, X-ray diffraction	
Density/specific gravity	XX (20°C) (25/25°C)
Refractive Index	
Specific rotation	
pH	XX-XX (XX% aqueous solution)
Degree of hydrolysis/ decomposition/ properties during burning	
Precipitation reaction	
Colour reaction	
Melting range or point	XX to XX °C
Viscosity	
Solubility	
Boiling point	
Specific identification tests and parameters	
Congearing range	
Distillation range	
Drop point	
Isoelectric point	
Solidification point	
Sublimation point	
Vapour pressure	
Microscopic observation/ examination	
<b>Purity</b>	
Loss on drying	
Loss on ignition	
Water or HCl insoluble matter	
Water content	
Conductivity	
Acid/Hydroxyl value	
Acidity/ alkalinity	

Oil content	
Fat	
Protein	
Total sugars	
Starch	
Sodium chloride	
Ash	Not more than XX% (XXX°C)
Viscosity	Not less/more than XXX mPa.s
Wax	
Residual Solvents	Not more than XXmg/Kg
Residue on ignition	
Non-volatile residue	
Organic Volatile impurities	
Aldehydes	
Unsaponifiable matter	
Saponification value	
Ester value	
Iodine value	
Peroxide value / peroxides	
Oxidising/reducing substances	
Readily carbonisable substances	
Specific parameters for impurities	
Other specific parameters indicating the degree of purity	
Chlorinated compounds	
3-Monochloropropane-1,2-diol (3_MCPD)	
Polycyclic Aromatic Hydrocarbons	
Organic compounds other than colouring matters	
Pentachlorophenol	
Epoxides	
Mercury	Not more than XX µg/Kg
Cadmium	Not more than XX µg/Kg
Arsenic	Not more than XX µg/Kg
Lead	Not more than XX µg/Kg
Aluminium/ aluminium oxides	Not more than XX µg/Kg (expressed as Al)
Copper	
Nickel	
Antimony	
Chromium	
Selenium	
Fluorides	
<b>Microbiological criteria</b>	
<i>Salmonella</i> spp	
<i>Escherichia Coli</i> (coliforms)	

<i>Staphylococcus aureus</i>	
Yeasts and moulds	
Total bacterial count	
Total plate count	
Other safety or purity related microbiological criteria	

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## Appendix C – Examples of exposure estimates to a nutrient from a source

1101 The following one is a theoretical example based on a source intended to be used in food (food  
1102 fortification).

1103 Exposure of the source from its proposed use levels (mg/kg food or L food) in the different food  
1104 categories for which it is intended can be estimated based on consumption data from the EFSA  
1105 Comprehensive European Food Consumption Database.

1106 In brackets the number of dietary surveys available in the database. The range (min-max) is reported

1107

Estimated exposure (mg/day)	Infants (12 weeks–11 months)	Toddlers (12–35 months)	Children (3–9 years)	Adolescents (10–17 years)	Adults (18–64 years)	The elderly (≥ 65 years)
<b>Exposure to source at the proposed use levels</b>						
Mean	50–400 (6)	200–3,000 (10)	10–3,000 (18)	10–5,000 (17)	10–3,000 (17)	50–2,000 (14)
High level	100–2,000 (5)	1,000–8,000 (8)	20–9,000 (18)	20–20,000 (17)	300–15,000 (16)	100–10,000 (14)

1108

1109 The corresponding intake of the nutrient from the proposed source can be estimated based on the  
1110 following information:

1111 Because Source is comprised of [example: 10% (w/w)] nutrient, the corresponding estimated  
1112 exposure to nutrient (expressed as mg/day) can be calculated.

1113

Estimated exposure (mg/day)	Infants (12 weeks–11 months)	Toddlers (12–35 months)	Children (3–9 years)	Adolescents (10–17 years)	Adults (18–64 years)	The elderly (≥ 65 years)
<b>Corresponding nutrient intake from the proposed use of source in foods (from EFSA database)</b>						
Mean	5–40 (6)	20–300 (10)	1–300 (18)	1–500 (17)	1–300 (17)	5–200 (14)
High level	10–200 (5)	100–800 (8)	2–900 (18)	2–2000 (17)	30–1,500 (16)	10–1,000 (14)

1114

## Appendix D – Minimum criteria for acceptability of data and interpretation of results from studies assessing bioavailability

### 1115 General considerations

1116 All the tests should be carried out with the material complying with the proposed specifications for the  
1117 source.

1118 An established source of the tested nutrient (i.e. one of the substances included in the positive lists of  
1119 the relevant sectorial Legislation) should be used as a comparator. If that is the case, a justification  
1120 should be provided for the choice of the comparator substance.

1121 The analytical methods used must be well characterised, fully validated and documented. Performance  
1122 data have to be provided to demonstrate the quality of the method including accuracy, precision,  
1123 specificity, limit of detection, limit of quantitation, linearity and range. Within study validation should  
1124 be performed using quality control samples in each analytical run.

### 1125 Chemical tests

1126 For interpretation of the results, the following parameters will be considered:

Expression of dissociation	Quantity (% tested material)	Time
Extensively and readily	At least 80%	Within 15 minutes
Extensively	At least 80%	Within 45 minutes
Readily	50-80%	Within 15 minutes
Poorly	< 50%	Within 45 time

1127 The test should be performed in replicates. The results from the dissolution tests of the two sources  
1128 should be compared. The following parameter will be considered to establish similarity between the  
1129 two dissociation profiles:

- 1130 • If the two-sided 90<sup>th</sup> confidence interval (CI) is fully contained in the range of 0.8 to  
1131 1.25 the test release of the nutrient from the new sources is considered equivalent to  
1132 the reference source.
- 1133 • If the lower CI limit is below 0.8 the release of the nutrient from the new source is  
1134 lower than the release of the nutrient from the reference source.
- 1135 • If the upper CI limit is higher than 1.25, the release of the nutrient from the new  
1136 source is higher than the release of the nutrient from the reference source.

### 1137 *In vitro* studies

1138 The test should be performed in replicates. The resulting apparent permeability coefficients of the two  
1139 sources should be compared.

1140 The following parameter will be considered to establish similarity between the two permeability  
1141 coefficients:

- 1142 • If the 90<sup>th</sup> two-sided confidence interval (CI) is fully contained in the range of 0.8 to  
1143 1.25 the rate of absorption of the nutrient from the new sources is considered  
1144 equivalent to that of the reference source.
- 1145 • If the lower CI limit is below 0.8 the rate of absorption of the nutrient from the new  
1146 source is lower than that of the nutrient from the reference source.
- 1147 • If the upper CI limit is higher than 1.25, the rate of absorption of the nutrient from  
1148 the new source is higher than thagt of the nutrient from the reference source.

1149 **Animal models**

1150 No specific advice is given for animal studies.

1151 **Human studies**

1152 A study protocol is to be established beforehand. The study is to be performed respecting ethical  
1153 principles for medical research involving humans (Declaration of Helsinki in the current version  
1154 (2013)) and all regulatory requirements have to be followed. All previous relevant literature should be  
1155 considered when designing the study.

1156 Primary endpoint:

1157 The primary endpoint is to be selected depending upon the nutrient under assessment and study  
1158 designed accordingly.

1159 If demonstration of equivalent bioavailability is based on the comparison of the plasma/blood  
1160 concentration-time- profiles of the concentration of the nutrient from the source and from the  
1161 comparator, then the primary endpoint is the area under the curve (AUC 0-t) covering at least 80% of  
1162 AUC(0-∞).

1163 If demonstration of equivalent bioavailability is based on the comparison of the urinary excretion of  
1164 the nutrient from the source and from the comparator, then the primary endpoint is cumulative  
1165 urinary excretion (amount in urine from time 0-to the last measured sample) covering at least 80% of  
1166 the amount in the urine (from time 0- to time∞).

1167 Selection of subjects: In order to reduce variability it is advisable to perform the studies in healthy  
1168 volunteers. Subjects should preferably be non-smokers and without a history of alcohol or drug abuse.  
1169 If female volunteers are included the variability which might be introduced by hormonal fluctuations  
1170 should be considered.

1171 Study design: As a standard design the randomised, two-period, two-sequence single dose crossover  
1172 design is recommended.

1173 It might be necessary to perform the study after introducing steady state conditions. In this case, a  
1174 parallel study design can be an appropriate option. In this case, the treatment groups should be  
1175 comparable in all known variables important for the handling of the substance by the body (e.g. age,  
1176 body weight, sex).

1177 Number of subjects: The number of subjects in the study should be based on an appropriate sample  
1178 size calculation.

1179 Sampling (blood/plasma): The number of samples should be sufficient to adequately describe the  
1180 concentration-time profile. The sampling schedule should be of a duration long enough to provide  
1181 AUC(from time 0-to the last measured sample) covering at least 80% of AUC (from time 0- to time∞).

1182 Sampling (urinary excretion): Sampling should allow determination of cumulative urinary excretion  
1183 (amount in urine from time 0-to the last measured sample) covering at least 80% of amount in urine  
1184 (from time 0- to time ∞).

1185 For endogenous substances, the sampling schedule should allow characterisation of the endogenous  
1186 baseline profile for each subject in each period. Often, a baseline is determined from 2-3 samples  
1187 taken before administration. In other cases, sampling at regular intervals throughout day(s) or weeks  
1188 prior to administration may be necessary in order to account for fluctuations in the endogenous  
1189 baseline due to circadian rhythms.

- 1190 Interpretation of the results: The following decision rule will be considered to establish similarity of  
1191 bioavailability. The assessment of similarity is based upon 90% confidence intervals for the ratio of  
1192 the population geometric means (test/reference) for the parameters under consideration.
- 1193 • If the two-sided 90<sup>th</sup> confidence interval (CI) is fully contained in the range of 0.8 to  
1194 1.25 the test release of the nutrient from the new sources is considered similar to the  
1195 reference source.
  - 1196 • If the lower CI limit is below 0.8 the bioavailability of the nutrient from the new  
1197 source is lower than that of the reference source.
  - 1198 • If the upper CI limit is higher than 1.25, the bioavailability of the nutrient from the  
1199 new source is higher than that of the reference source.

1200 **References:**

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